

MARCH 2014 ANNUAL CEDS UPDATE
2014 Comprehensive Economic Development Strategy Accomplishments

SOUTHEASTERN UTAH
(CARBON, EMERY, GRAND
AND SAN JUAN COUNTIES)



Presented By:

The Southeastern Utah Economic Development District
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Annual Comprehensive Economic Development Strategy (CEDS)
And Progress Report

Grantee: Southeastern Utah Economic Development District

Project Number: 05-83-05353

Period covered by the report: April 1, 2013 through March 31, 2014

Adjustments: The following section discusses any adjustments to the CEDS strategy that were necessary during the course of the year to take advantage of unforeseen opportunities or address unexpected problems.

While the 2012-2013 planning year saw mixed improvement in the overall economy of the Southeastern Utah Economic Development District, the 2013-2014 planning year was a time of flat and/or negative economic growth. Last year the District once again experienced an overall decrease in the number of non-farm jobs. While Grand County continues to see small growth in the tourism/travel sector, the industry sectors that pay higher wages and offer full time employment with benefits continued to see declines.

SEUEDD Labor Force						
	2009	2010	2012	2012	2013	2009 to 2013 +/-%
Carbon	10620	10339	9985	9640	9419	-11.3%
Emery	5314	5281	5066	4711	4713	-11.3%
Grand	5477	5369	5387	5501	5513	.65%
San Juan	5375	5354	5253	5013	4942	-8.0%
Total	26786	26343	25691	24865	24587	-8.2%

Most of the job losses continue to be in the mining (particularly coal mining), manufacturing, construction, utilities and transportation sectors, while most of the job increases are occurring in the retail, service and tourism sectors. The 2012-2013 funding year also saw a significant loss of jobs in the government sector. State and local governments all have had to deal with decreased revenues the last two years, starting with the federal Sequester and cuts in general to federal programs. The overall economic downturn, along with budget cuts at the federal level, is contributing to a trickle-down effect of significantly reduced tax revenues to state and local governments. The loss of high paying jobs and decreases in property values only adds to the reduction of tax revenues. Also, the District's counties depend on federal Payment-In-Lieu of Taxes (PILT) and mineral lease funding because so much of the land in southeastern Utah is owned by federal agencies, and these funding sources have not only seen major reductions to payments, in some cases the payments haven't been made at all or repayments by the counties has been required.

The one bright spot in job growth has been the increase in oil and gas extraction (mining sector) and the potential for increased development of refining and transport of these resources (manufacturing and transportation sectors).

The District experienced mixed improvement during 2013 in gross sales tax revenue, but significant reductions in both residential and overall permitted construction were reported during the same period.

September 2012 thru September 2013-Change from Previous Year				
County	Employment	Permitted Construction	Permitted Dwelling Units	Sales
Carbon	-1.7%	-86.7%	-88.9%	-4.0%
Emery	-1.7%	-17.3%	-20.0%	1.9%
Grand	1.1%	-100.0%	-100.0%	9.6%
San Juan	0.8%	-13.3%	-25.0%	-17.2%

2012/2013 Unemployment and Wage Comparison¹				
County	2012 Unemployment	2013 Unemployment	2012 Avg Wage	2013 Avg Wage_(D)
Carbon	7.7%	5.7%	\$3,181	\$3,182
Emery	7.4%	5.6%	\$3,640	\$3,481
Grand	8.8%	7.6%	\$2,394	\$2,332
San Juan	10.7%	9.5%	\$2,708	\$2,611

While the unemployment rate in all four counties dropped during the last year, so did the average wage, which when analyzed along with the reduced availability of jobs and stagnant population growth actually seems to indicate continued downward economic trends.

February 2014 Unemployment Rates			
Carbon	Emery	Grand	San Juan
5.3%	5.7%	6.9%	9.0%

Many workers, especially in the coal and electric generation have left the area or retired (left the workforce), which contributed to the lower unemployment rate. Another reason the employment rate didn't increase and has actually gone down is because of increases in jobs available in the gas and oil extraction industries, the tourism and service sectors and because the county economic development offices, the SEUEDD and other economic development partners have make a concerted effort to support local small businesses in order to diversify the regional economy.

¹ Wage Comparison is through the 2nd quarter of 2013

In 2011, because of the downturn the coal mining industry, which has resulted in mine closures and an over-all loss of jobs, the CEDS committee approved a change to the order of the CEDS goals and its objectives, moving “Diversify the Regional Economic Base” to the top of the list. Because the re-write of the district CEDS will be completed in the 2014-2015 planning year, the CEDS committee did not recommend any adjustments to the CEDS goals for 2013-2014.

GOAL #8 (#1)

Diversify the regional economic base.

GOAL #1 (#2)

Support the continued development of the district’s natural resource extraction industries in an environmentally responsible manner

GOAL #2 (#3)

Enhance the attractiveness of the district for economic development by promoting existing commercial/industrial areas as economic centers for the region

GOAL #3 (#4)

Maintain and enhance the district’s “quality of life” by supporting and coordinating efforts of district members and partners:

GOAL #4 (#5)

Maintain and expand the base infrastructure, that which specifically supports the development of business/industry

GOAL #5(#6)

Strengthen and enhance the partnerships between state/local government and state/local economic development practitioners, organizations and agencies.

GOAL #6 (#7)

Participate in Economic Development Corporation of Utah’s SURE Site industrial park program, develop new and expand/improve existing sites and properties

GOAL #7 (#8)

Facilitate where possible, the development of an educated and skilled workforce

GOAL #9 (#9)

Maintain the eligibility of the communities/entities within the district for U.S. Department of Commerce-Economic Development Administration programs and funding.

**SOUTHEASTERN UTAH ECONOMIC DEVELOPMENT DISTRICT
GOVERNING BOARD MEMBERS
As of March 2014**

GOVERNMENT REPRESENTATIVES*		
NAME	GOVERNMENT	POSITION
Calvin Balch	Blanding City (San Juan County)	Mayor
Gene Ciarus	Grand County	Councilmember (Commissioner)
Joe Piccolo	Price City (Carbon County)	Mayor
Jae Potter	Carbon County	Commissioner
Jeff Horrocks	Emery County	Commissioner
Hilary Gordon	Huntington City	Mayor
Dave Sakrison	Moab City (Grand County)	Mayor
Bruce Adams	San Juan County	Commissioner

PRIVATE SECTOR REPRESENTATIVES*		
NAME	COMPANY/ENTERPRISE	POSITION
Charles Delorme	Delorme Travel (Archeological Tours)	Owner/Director
Debra Dull	Rocky Mountain Power (employed by and appointed to board)	Community Develop & Project Manager
Mike McCandless	McCandless Enterprises	Owner Operator
Ken Davey	Eklecticafe (Restaurant)	Owner

STAKE HOLDER REPRESENTATIVES*		
NAME	ORGANIZATION	POSITION
Nicole Steele	Dept of Workforce Services	Regional Director
Dr. Joe Peterson	Utah State University/CEU Campus	Chancellor

AT LARGE REPRESENTATIVE		
NAME	ORGANIZATION	POSITION
Tami Ursenbach	Carbon Community Dvlpmnt Corp	Director

*CALCULATION OF BOARD REPRESENTATION		
Type of Representative	Number	Percentage
Government	8	53%
Non-Government - Private Sector	4	26%
Non-Government – Stakeholder	2	15%
At Large Representative	1	6%
Totals	15	100%

**SOUTHEASTERN UTAH ECONOMIC DEVELOPMENT DISTRICT
CEDS STRATEGY COMMITTEE
As of March 2014**

PRIVATE SECTOR REPRESENTATIVES*		
Name	Company	Position
Jae Potter	Bridge Realty	Partner/Agent
Hilary Gordon	Gordon Nursery	Owner
Joe Piccolo	Supreme Muffler & Transmission	Owner
Dave Sakrison	Dave's Corner Market	Owner
Mike McCandless	McCandless Enterprises (Ranching & Farm Equipment Sales)	Owner
Debra Dull	Rocky Mountain Power, Inc.	Community Devlp & Project Mgr
Ken Davey	Eklecticafe (Restaurant)	Owner
Charles Delorme	Delorme Travel (Archeological Tours)	Owner/Director
Bruce Adams	Private Individual/Environment/Land Use	Owner/Operator of Adams Family Ranch

AT LARGE REPRESENTATIVES*		
Name	Area of Interest	Position
Dr. Joe Peterson	Utah State University/CEU Campus	Chancellor
Nicole Steele	Labor/Workforce Development	Regional Director, S. E. District – Dept of Workforce Services
Jeff Horrocks	Energy Development, Senior Citizens, Transportation	Emery County Commissioner, Community Volunteer
Gene Ciarus	Public Official/Public Lands, Transportation & Hwy Systems	Grand County Commissioner, Community Volunteer
Calvin Balch	Public Lands, Public Policy	Blanding Mayor, Volunteer
Tami Ursenbach	Carbon Community Dvlp Corp	Director

*CALCULATION OF CEDS STRATEGY COMMITTEE REPRESENTATION		
Type of Representative	Number	Percentage
Private Sector	9	56%
At Large (Other)	6	44%
Total	15	100%

EDA FUNDED STAFF – 4/1/13 THROUGH 3/31/14	
Name	Position
Deborah L. Hatt	Executive Director
Lorraine Berryhill	Admin Assistant
Barbara Fausett	RLF Program Manager (not funded by the planning grant)

Report: The following section discusses the year's EDA-funded economic development activities as detailed in the scope of work. Each activity is tied to an identified CEDS goal and objective.

ALL CEDS GOALS

A. 2013-2018 Southeastern Utah Comprehensive Economic Development Strategy.

1. Submit an Updated/Revised CEDS and CEDS Checklist to EDA by March 31, 2014. The CEDS will have a 30 day public comment period and be approved by the Board.

Accomplishments Achieved: *Spent 2013-2014 gathering information and rewriting the SEUEDD CEDS. Updated the vision statement and goals and prepared a draft document that was almost ready for the 30 comment period and approval by the SEUEDD board.*

Quantify Deliverables: *Based on the information and statistical data gathered by SEUEDD staff during the CEDS re-write process, the CEDS committee recommended and the board approved revised priorities and goals for the 2014-2019 CEDS. The new CEDS was completed almost to the final draft stage*

Difficulties Encountered: *In late 2013 a new economic development initiative began to develop between the various partners/members of Uintah Basin Economic Development District and the Southeastern Utah Economic Development District and quickly became a formal cooperative effort between the seven counties in eastern Utah, with specific goals of coordinating the development of eastern vast Utah's oil and gas resources. The new coalition will coordinate the development of resource extraction, refining/manufacturing, transportation and marketing throughout eastern Utah and foster cooperation between the two regions.. This Coalition will be exploring new ways for the seven eastern Utah counties to work together to overcome impediments to the development of resources on a region-wide basis; identify and mitigate geologic, environmental/air quality concerns; study lack of transportation options to get product to market; and advance public/private investment opportunities, etc. Because of this new regional effort the issues and priorities identified the SEUEDD CEDS update would have been almost immediately out of date when submitted in March 2014. In order to have the time needed to evaluate the effect the Eastern Utah Energy Coalition would have on priorities, goals and strategies, the SEUEDD requested a 180 day extension for the submittal of the District's 2014-2018 CEDS. That extension was granted and the new CEDS will be submitted by September 30, 2014 as the SEUEDD 2015-2019 Comprehensive Economic Development Plan.*

2. Ensure the CEDS includes an Action/Implementation Plan, a Disaster Recovery Component and follows the CEDS Guidelines.

Accomplishments Achieved: *An Action/Implementation Plan was completed and the District Disaster Mitigation Plan was summarized to be included as the business disaster recovery component of the new CEDS.*

Quantify Deliverables: *During the re-write process SEUEDD staff identified specific activities that would benefit the District's economic development efforts. SEUEDD staff also prioritized projects that would advance economic development. These efforts contributed to the development of the SEUEDD 2014-2015 work plan. The District's Pre-Disaster*

Mitigation Plan was also condensed for inclusion in the rewritten CEDS; with an emphasis on helping businesses plan for a quick recovery should they experience a natural disaster.

Difficulties Encountered: *No difficulties were experienced with this activity. However, because of the development of the Eastern Utah Energy Coalition, the 2015-2019 CEDS Action/Implementation Plan will be rewritten.*

3. Submit a separate Progress Report on the Scope of Work by March 31, 2014.

Accomplishments Achieved: *While preparing the 2014 Progress/Annual Report new economic statistics and data were produced which provided an updated understanding of the current and future economic conditions in the District.*

Quantify Deliverables: *The 2014 Progress/Annual Report was submitted by March 31, 2014*

Difficulties Encountered: *No difficulties were encountered*

4. Ensure the rewrite of the District's CEDS includes input from all district members, partner agencies and organizations, economic development practitioners, higher education and general public.

Accomplishments Achieved: *During the last year the SEUEDD CEDS committee and the SEUEDD board met five times to discuss and provide input on the new CEDS goals priorities and strategies. SEUEDD staff also actively sought input from the county economic development directors, city and county administrators, planners and land use managers, chambers of commerce and the Utah State University-Eastern, etc. SEUEDD staff also participated in the Business Expansion and Retention Program surveys and trainings and gave presentations on the CEDS process to economic and community development and business groups throughout the district. The SEUEDD also participated in the Eastern Utah Energy Coalition. SEUEDD staff also met regularly with tribal leads both within the district and at the state level.*

Quantify Deliverables: *Information provided from the input of the District's partners and members contributed directly to the rewrite of the CEDS, the identification of issues and goals, the prioritization of the economic development goals and the development of the action/implementation plans.*

Difficulties Encountered: *No difficulties were encountered, however, because of the SEUEDD's outreach and participation with all the District's partners and the general public the SEUEDD realized that the Eastern Utah Energy Coalition's efforts would change the goals and priorities identified during the year-long CEDS rewrite process. The SEUEDD was able to ask for and receive an extension for the submittal of the CEDS in order to accommodate the sudden change in the District's economic outlook.*

5. Coordinate the production of the 2013-2018 SEUEDD CEDS with the state economic development planning efforts and the other Utah EDD's that are also updating their CEDS documents.

Accomplishments Achieved: *SEUEDD staff participated in the quarterly Governor's Rural Partnership board meetings, the Community Impact Board Meetings, and the Governor's Office of Economic Development. The SEUEDD met three times during the year with the other EDD's in the state to plan the process of developing a state-wide CEDS. Starting in 2014 SEUEDD staff has been appointed to serve on the Governor's Rural Partnership Board.*

Quantify Deliverables: Besides receiving input from state agencies, the SEUEDD was able to provide information and input to state level decision makers about economic development issues specific to eastern Utah, and rural economic development in particular. Economic development issues relevant to the District will be included in the annual Governor’s Economic Development Report and the Rural Office of Economic Development if now participating more actively with the SEUEDD (attending most of the board meetings) and the county economic development offices.

Difficulties Encountered: No difficulties were encountered for this activity.

CEDES GOAL #3

B. Maintain and enhance the District’s “quality of life” by supporting and coordinating the efforts of District members and partners.

1. Coordinate community planning efforts and activities and assist with ordinance and planning and zoning.

Accomplishments Achieved: Information was provided to 8 cities for changes or updates to ordinance or zoning regulations. Four communities received specific assistance to update their general plans. Technical assistance was provided to 2 entities to apply for EDA funding.

Quantify Deliverables: Updates to ordinances improved the livability of the District’s communities; updates to 2 entities general plans were completely rewritten. One EDA applicant was awarded funding.

Difficulties Encountered: No difficulties were encountered during the year for this activity

2. Provide technical assistance to the district’s housing authorities and housing development/rehabilitation agencies/organizations in order to increase the number of affordable units and preserve existing affordable housing stock.

Accomplishments Achieved: Technical assistance was provided to two of the District’s housing authorities to obtain grants; a self-help owner-occupied rehabilitation program was implemented. SEUEDD staff served on the [Envision Utah](#) Housing and Affordability sub-committee and were able to provide a rural perspective on housing issues and priorities.

Quantify Deliverables: Five income qualified families were assisted to purchase and remodel existing homes through the Self-Help Program; eight other homes, owned/occupied by income qualified residents, were rehabilitated to mitigate health, safety and energy efficiency issues. One of the housing authorities received funding to make major repairs to 24 units, along with technical assistance to administer the grant.

Difficulties Encountered: No difficulties were encountered with this activity during the last year.

3. Participate in and coordinate transportation planning efforts

Accomplishments Achieved: The transportation planning coordinator sponsored regular meetings of the District’s RPO committee to identify needs and priorities in order to update the District’s Transportation Planning Plan and to identify possible projects.

Quantify Deliverables: An updated plan was submitted to the Utah Department of Transportation that identifies and coordinates the various mobility transportation resources

available throughout the district, two projects prioritized by the RPO committee received funding and an inter-city bus route/service project was approved and should begin providing bus services across the region in mid-2014.

Difficulties Encountered: While no difficulties were encountered in the planning process. However, because the significant cash match required is not available from local governments or other agencies, the needed mobility transportation and management program cannot be funded at this time.

CEDS GOAL #5

C. Maintain and expand the base infrastructure to support the development of business/industry.

1. Provide technical assistance to District communities to develop capital improvement lists and plans and to develop mature viable capital improvement projects.

Accomplishments Achieved: The planning department continued to work with all the District cities and counties to provide technical assistance to develop or update their capital improvement priority lists.

Quantify Deliverables: This activity continued to keep the District counties and cities eligible for funding for capital projects. Eight capital improvement projects were awarded funding during 2013. One city completed the 1st phase of a multi-million dollar/multi-year infrastructure upgrade and has started on the 2nd phase.

Difficulties Encountered: No particular difficulties were identified.

2. Participate in Utah State Regional/Rural Broadband Planning project.

Accomplishments Achieved: Participated in the state-wide broad-band planning project to identify current capacity, gaps and deficiencies in service, possible projects to provide adequate, affordable access to all areas of the state, and needed funding sources.

Quantify Deliverables: Developed ongoing partnerships between public and private broadband providers, identified areas where these partnerships can bridge service and capacity gaps, determined economic effects of insufficient broadband access and identified costs for possible projects. The completed plan will be published in June of 2014, and will be included in the 2015-2019 CEDS.

Difficulties Encountered: No particular difficulties were encountered.

3. Support and promote the existing District business loan fund program and coordinate the services and resources offered by the loan fund program, the SBDC, the BEAR program and the BTAC.

Accomplishments Achieved: The SEUEDD continued to coordinate with regional economic development agencies to provide services and resources to small businesses throughout the District. SEUEDD staff served on the Carbon/Emery County BEAR Executive Committee. RLF and BTAC staff presented their programs at business conferences and chamber meetings and met one-on-one with local bankers and business owners.

Quantify Deliverables: 3 businesses were successfully graduated from the BTAC this year. 4 new revolving loans were made during this program year and the regular EDA fund is now over 90% obligated. 5 new jobs were created by the new RLF businesses.

Difficulties Encountered: No difficulties were encountered.

4. Assist communities and counties to identify possible economic development projects and programs that are market driven and have a direct impact on job creation and economic diversification and perform support functions as needed.

Accomplishment Achieved: SEUEDD staff worked with all four county economic development offices to identify potential projects and determine maturity and readiness to proceed. Staff also consulted with every city and county planning department, and public service agency to identify needs relevant to the rewrite of the CEDS. SEUEDD staff also provided technical assistance to two applicants for EDA funding. SEUEDD staff participated in the formation of the Eastern Utah Energy Coalition.

Quantify Deliverables: SEUEDD staff and local economic development professionals are currently working on 5 projects with the potential for major private investment and the creation of hundreds of jobs. These projects include companies in the oil/gas/energy industries, tourism/education industries, industrial agriculture industry and technology industry. Most of the new jobs created last year were from projects described in the 2013 Annual Report. One of the applicants provided with assistance for an EDA grant application received over a million dollars in EDA funding. Going forward, the efforts of the Eastern Utah Energy Coalition will have a significant effect on the development of the region's gas and oil resources.

Difficulties Encountered: In general few difficulties were encountered with the prioritization and identification of projects. However, as in previous years, coordinating funding sources, construction schedules and permitting processes makes the progress from initial contact to the creation of jobs very slow.

CEDS GOAL #7

D. Facilitate development of an educated and skilled workforce.

1. SEUEDD staff will serve on the Utah State University-Eastern Program Advisory Committee to participate in the implementation of the University's workforce development courses.

Accomplishments Achieved: SEUEDD staff served as the Chair of the Utah State University-Eastern Program Advisory Committee. The entire committee met twice during the year. The PAC chair met regularly with the University personnel and the course development sub-committee.

Quantify Deliverables: Several new courses of study have been developed in accounting and computer science that include certificates of achievement that students can earn in a semester or two. As part of its workforce development efforts, the college opened a new Workforce Development Center that houses, the SBDC, the BEAR program, career counseling, Custom-Fit Training programs and the non-credit workforce education department. The Workforce Center also hosts personnel from the Department of Workforce Services several times month, creating a one-stop-shop for both employers and employees.

Difficulties Encountered: No difficulties were encountered while accomplishing this activity.

2. As funding allows, elected officials and/or staff will attend EDA regional/or annual conferences, and other economic development conferences and trainings sponsored by the state, colleges, universities and development organizations.

Accomplishments Achieved: *No regional or national conferences or training was attended by SEUEDD staff during the 2013-2014 planning year. SEUEDD staff did attend one training session sponsored by the state on accessing and using information from Census Bureau and American Community Survey websites. SEUEDD staff also attended the Governor's 2013 Economic Summit, The Governor's 2013 Energy Summit and the Uintah Basin Energy Summit.*

Quantify Deliverables: *The Census Bureau website training improved the ability of SEUEDD staff to provide information and technical assistance to District's entities, communities and individuals. The breakout training sessions at the various conferences provided SEUEDD staff with valuable information on economic development resources that may not be readily available within the District, along with leadership training,*

Difficulties Encountered: *Significantly reduced EDA funding levels during the 2013-2014 planning year prevented staff from participating in several training opportunities.*

2014 SEUEDD Comprehensive Economic Development Strategy Performance and Evaluation Measures

The CEDS goals and objectives outline criteria from which progress can be measured in the areas of:

- Number of jobs retained in the Region

Because of the technical assistance provided by the Business Expansion and Retention (BEAR) Programs, the Economic Gardening Program and the state sponsored Business Resource Centers Program, and the Rural Fast-Track Program approximately 87 jobs were retained in the District during the reporting year

- Number of jobs created after implementation of the CEDS

During the reporting period a total of 185 jobs were created throughout the district. Most of these jobs were created by the increased activities of the oil and gas industries, including the transport and processing of these products.

Although there were approximately 185 jobs created across the District during the 2013-2014 planning year, the significant loss of jobs in the coal, construction, utility, and government sectors left the District with 520 fewer jobs overall. The continued loss of coal mining jobs in the northern counties and the anticipated future decline of coal mining and coal fired electrical generation are expected to contribute to further job loss in the mining and utilities trade. Most of the higher paying employment sectors experienced continued decreases in available jobs. However, the growth potential of the gas and oil industry (extraction, transport and processing) promises to replace at least some of the jobs lost in coal mining and power generation. Also, continued support of small businesses through the BEAR Program and the local SBDC's has helped soften the effect the loss of so many jobs.

2012-2013 NON-FARM JOB GAIN/LOSS								
COUNTY	GOODS PRODUCTION (Mining/Mfg & Constr)	TRADE TRANSPORT & UTILITIES	FINANCE INFORMATION	PROFESSIONAL & BUSINESS SERVICES	EDUCATION HLTH & SOCIAL SERV	LEISURE & TRAVEL	OTHER & GOVRMNT	TOTALS
CARBON	-136	-72	-5	-38	9	43	-314	-513
EMERY	150	-43	0	-2	5	0	34	144
GRAND	-34	56	2	-18	-29	49	-42	-16
SAN JUAN	29	17	2	-126	66	-108	-15	-135
TOTALS	9	-42	-1	-184	51	-16	-337	-520

Source: Department of Workforce Services, Workforce Development and Information Division, 2nd Quarter 2013

2011-2012 ESTABLISHMENT COMPARISION		
	End of 2011	2012
CARBON	649	647
EMERY	255	256
GRAND	532	532
SAN JUAN	338	338
TOTALS	1774	1773

- Number and types of investments undertaken in the region

Investments included the development of an oil load-out facility and increased rail capacity in Carbon County, investments by private companies for the improvement of roads to support the transport of energy products, and a new convenience store/gas station. Four small private companies also took advantage of state incentives and made capital investments in equipment and physical facilities

- Amount of private sector investment in the region after implementation of the CEDS

As reported on the GPRA there was an estimated \$19,437,000 in private business creation and/or expansion investment made throughout the district during the reporting year. Approximately \$200,000 of this investment was capital investment that was matched by Rural Fast Track grants from the State of Utah, Governor's Economic Development Department (<http://business.utah.gov/programs/rural/resource-information-2/>). During the reporting year, 4 local companies received Rural Fast Track matching grants.

- Changes in the economic environment of the region.

Besides the information presented earlier in this report regarding the loss of jobs and downturn in the coal mining and power generation industries, the following items highlight some of the changes and/or trends in the economic environment of the region and outline accomplishments detailed in the current CEDS Performance and Evaluation Measures.

- > **Increases in average household wages and income**

Again this year due to the continued loss of jobs in higher paying industries, such as manufacturing, mining and energy development, and construction, the net monthly average wage (all four counties) reported through 2013 was flat. The District's median household income for 2012 was \$45,252, which is an \$1893 increase from 2010 when it was \$43,359

- > **Number of affordable/workforce housing units created**

During 2013 the rehabilitation or replacement of 8 single family housing units was completed. 5 households were also able to purchase and rehabilitate existing housing.

24 housing authority units received major upgrades to flooring and ADA adaptations to the bathrooms

→ **Number of new businesses/companies**

During this reporting period the implementation of the activities listed in the scope of work and accomplishment of the CEDS goals contributed to the creation/incubation of 18 new businesses.

Carbon County = 10

Emery County = 3

Grand County = 4

San Juan County = 1

→ **Amount of public land that remains available for development and wise multiple use**

The efforts of the Southeastern Utah Economic Development District in accomplishing Goal #1 contributed to the result that during 2013 no new tracts of public land were added to the inventory that prohibit wise multiple use and development. During this same period, 75 new natural gas and oil drilling permits were issued. The counties in the southeastern Utah District are actively participating in the Sage Grouse Management Plan and in Congressman Rob Bishop's Public Lands Initiative.

→ **Federal, state, and local investment in the district.**

During this reporting period approximately \$230,000,000 was invested in capital improvement projects throughout the district. This funding was a combination of mineral lease monies, Department of Transportation funds Department of Energy, USDA Rural Development funds and Housing and Urban Development funding. These investments funded highway improvement projects, the mill tailings removal project in Grand County, water and sewer projects, community centers and swimming pools, housing, and ADA public access projects.

→ **Number of CEDS goals and objectives advanced or accomplished**

This year, all 9 of the goals outlined in the current CEDS were advanced or activities were accomplished.

2014-2015 Schedule: The following section details achievable goals and a plan of action for the coming year. Each item in the implementation plan is linked to the CEDS goals it advances. The SEUEDD scope of work for the coming is year is also included.

During the 2014/2015 planning year, the Southeastern Utah Economic Development District will undertake and/or participate in the following activities, for which specific projects have been identified, as part of its scope of work

LEAD AGENCY	OBJECTIVE/PROJECT/TASK/ ACTIVITY	PRIORITY	FUNDING SOURCE	PERFORMANCE VALUATION MEASURES	JOBS CREATED OR RETAINED	TIMELINE
<i>CEDS GOAL #1 Support the continued development of the district's natural resource extraction industries in an environmentally responsible manner</i>						
<i>SEUEDD/SEUALG/ All District Entities</i>	<i>Continue to participate in the decision making process of federal and state agencies with regards to land-use policies</i>	<i>High</i>	<i>Combined funding from SEUEDD and SEUALG</i>	<i>Amount of land remains and/or become available for development and resource & mineral extraction activities</i>	<i>Jobs are documented in all the projects</i>	<i>Ongoing project 4/14 thru 3/15</i>
<i>Carbon County</i>	<i>Nine Mile Canyon Road Improvements (ongoing)</i>	<i>High</i>	<i>\$25,000,000- Federal (DOT & DOE, county funds, CIB and Private contributions</i>	<i>Roads will be paved and improved to protect priceless archeological sites while allowing continued resource/mineral extraction activities in the area</i>	<i>20</i>	<i>Ongoing: 2010 thru 2018</i>
<i>CEDS GOAL #2 Enhance the attractiveness of the district for economic development by promoting existing commercial/industrial areas as economic centers for the region.</i>						
<i>Emery County</i>	<i>Development of Aerospace & Industrial Composite Industrial Park</i>	<i>High</i>	<i>\$3,000,000 – Federal Research grant and Private investment</i>	<i>Anticipated 35 new high paying jobs</i>	<i>35</i>	<i>2014-2015</i>
<i>Emery County</i>	<i>Development of Industrial Park in Green River Area</i>	<i>High</i>	<i>\$2,000,000 – Federal, State, Local & private</i>	<i>Anticipate development of nuclear power plant and bio-diesel refinery in this park</i>	<i>170</i>	<i>2012-2020</i>

LEAD AGENCY	OBJECTIVE/PROJECT/TASK/ACTIVITY	PRIORITY	FUNDING SOURCE	PERFORMANCE VALUATION MEASURES	JOBS CREATED OR RETAINED	TIMELINE
Grand Co/Private Companies	Continuation of the 10 to 15 year project to remove the radioactive mill tailings from the edge of the Colorado River in Grand County (superfund site project). Ongoing, although federal funding has been significantly decreased.	High	\$5,000,000 (Dept of Energy and private investment)	This project will provide up to 75 high paying jobs during each year of operation	75	2010 thru 2025
CEDS GOAL #3 Maintain and enhance the district's "quality of life" by supporting and coordinating efforts of district members and partners:						
Price City	Completion of 75 unit apartment building to serve local workforce families	Medium	\$6,500,000 – Tax credits, HUD, local and private funding	Significant increase in the number of affordable housing unit available in Carbon County	78 jobs during construction. Project will support approx. 100 low-way workers once completed	To be completed by late summer 2014
Price City	Upgrades to swimming complex	Medium	\$1,500,000	Increase community resources for area residents	Retain 5 current employees by allowing continued year round use of facility	Early 2014
SEUALG	Assist up to 8 families to purchase and rehabilitate existing homes – Self-Help Housing Rehab Program	High	\$750,000 Rural Development & CDBG	Preserve existing housing stocks, improve neighborhoods and communities, increase availability of affordable housing	6 jobs during construction, provide permanent housing stability to 14 workers	Ongoing 2014-2015
SEUALG	Rehabilitation of up to 10 units of owner-occupied low-income housing	High	\$300,000	Preservation of existing housing units, improved living conditions and availability of affordable housing for moderate income workforce.	8 construction jobs	Ongoing 2014-2015

LEAD AGENCY	OBJECTIVE/PROJECT/TASK/ACTIVITY	PRIORITY	FUNDING SOURCE	PERFORMANCE VALUATION MEASURES	JOBS CREATED OR RETAINED	TIMELINE
<i>Emery Co MBA</i>	<i>New Public Safety Building in Green River</i>	<i>Medium</i>	<i>\$3,000,000 CIB/Local Funding</i>	<i>Improved public safety, improved community relations</i>	<i>15 during construction, 8 permanent when project is completed</i>	<i>2014</i>
<i>Grand County</i>	<i>Build new emergency medical facility</i>	<i>Medium</i>	<i>\$2,900,000 (CIB & Local)</i>	<i>Improved public safety, increase availability of medical service to both residents and recreationist, increased job opportunities</i>	<i>4</i>	<i>2014-2015</i>
<i>CEDS GOAL #4 Maintain and expand the base infrastructure, especially that needed specifically to support the development of business/industry</i>						
<i>6 County Coalition</i>	<i>GIS study and planning for the development of transportation and infrastructure resources for Eastern Utah Energy Coalition (gas and oil development)</i>	<i>High</i>	<i>\$5,000,000(CIB)</i>	<i>Increase the amount of gas/oil production from the region, improved access to markets, increase number of jobs available.</i>	<i>150 or more, as energy resources are developed</i>	<i>2014-2018</i>
<i>Emery County</i>	<i>Airport improvements</i>	<i>Medium</i>	<i>\$450,000 (CIB)</i>	<i>Increase business air and commuter traffic</i>	<i>3 at airport</i>	<i>2014-2015</i>
<i>San Juan County/Navajo Reservation, private telecommunications companies</i>	<i>Phase II of the development of broadband service in southern San Juan County and the Navajo Reservation.</i>	<i>High</i>	<i>\$1,500,000</i>	<i>Provide broadband and wireless services in extremely remote areas of the district where service currently doesn't exist, thereby making the region more attractive to potential business expansion</i>	<i>15 related to construction</i>	<i>Phase II – 2010 thru 2016. Completion 2016</i>

LEAD AGENCY	OBJECTIVE/PROJECT/TASK/ ACTIVITY	PRIORITY	FUNDING SOURCE	PERFORMANCE VALUATION MEASURES	JOBS CREATED OR RETAINED	TIMELINE
<i>Grand County /USU-Eastern</i>	<i>Permanent education/workforce dvlpmnt building</i>	<i>High</i>	<i>\$5,500,000</i>	<i>Provide expanded services to area students and businesses. Increase jobs and general economic development</i>	<i>4</i>	<i>2014-2016</i>
<i>All Counties</i>	<i>Purchase rights of way from SITLA</i>	<i>High</i>	<i>\$1,300,000</i>	<i>Increased road development needed especially for energy production industries, increased jobs</i>	<i>50 possible with increased gas/oil production</i>	<i>2014-2015</i>
<i>San Juan Water Conservancy Distr</i>	<i>Improvements to Dry Wash Reservoir</i>	<i>High</i>	<i>\$2,000,000 (CIB/Local)</i>	<i>Increased water supply/capacity, mitigate effects of drought, increased capacity for industrial expansion</i>	<i>20 possible with increased tourism and business capacity</i>	<i>2014-2015</i>
CEDS GOAL #7 Facilitate where possible, the development of an educated and skilled workforce						
<i>SEUEDD, Local Entities, state agencies,</i>	<i>Serve on the USU-Eastern Program Advisory Committee</i>	<i>Medium</i>	<i>Staffing costs of various agencies/entities</i>	<i>No decrease in availability of programs and services to District communities and residents – improved access to education and workforce training opportunities</i>	<i>3</i>	<i>Ongoing 2014-2015</i>
<i>SEUEDD, Local Entities, state agencies and DWFS</i>	<i>Serve on the regional workforce development council (through the Department of Workforce Services</i>	<i>Medium</i>	<i>Staffing costs of various agencies and employers</i>	<i>Increased information about workforce development issues and priorities, increased job opportunities</i>	<i>5</i>	<i>Ongoing 2014-2015</i>

LEAD AGENCY	OBJECTIVE/PROJECT/TASK/ ACTIVITY	PRIORITY	FUNDING SOURCE	PERFORMANCE VALUATION MEASURES	JOBS CREATED OR RETAINED	TIMELINE
GOAL #8 Diversify the regional economic base.						
<i>BTAC, SEUEDD, Local ED practitioners</i>	<i>Continue the B.E.A.R project survey process of new and start-up businesses to determine needs and issues in order to design and provide better business services</i>	<i>High</i>	<i>\$100,000 (State and county funding)</i>	<i>Increased expansion and diversity of small businesses. Expect the creation of at least 25 new jobs</i>	<i>15 new jobs, 20 retained</i>	<i>2014-2015</i>
<i>4-Corners School of Outdoor Education Monticello City, San Juan County</i>	<i>Beginning phases for the development of the Canyonlands Discovery Center (educational and eco-tourism center) Construction of 1st building will be completed during the 2014-2015 planning year</i>	<i>High</i>	<i>\$17,000,000, EDA (\$1.2m), private donations, fees, local gov. etc.</i>	<i>When completed this project is expected to provide up to 18 high paying jobs</i>	<i>20 new jobs</i>	<i>2014-3017</i>
<i>Emery County/Private Industry</i>	<i>Development of oil refinery- construction to begin in 2014</i>	<i>High</i>	<i>\$2million CIB, \$90,000,000 private</i>	<i>Increased production of marketable products, increased job opportunities</i>	<i>35</i>	<i>2014-2016</i>
<i>Carbon County/Private Industry</i>	<i>Development of coal to liquid fuels facility</i>	<i>High</i>	<i>\$100,000,000 Private, state, local</i>	<i>Increased production of marketable products, increased job opportunities</i>	<i>25</i>	<i>2014-2016</i>

In order to implement the projects listed and accomplish the other goals outlined in the CEDS, during the 2014/2015 planning year the SEUEDD will undertake the activities detailed in the 2014-2015 Scope of Work

Grantee: **Southeastern Utah Economic Development District**

Project Number: 5-83-05353-01

As opportunities arise, the Recipient will undertake any activities that advance any of the goals outlined in the 2015-2019 Comprehensive Economic Development Strategy, but will concentrate efforts on the following activities:

A. 2015-2019 Southeastern Utah Comprehensive Economic Development Strategy.

1. Submit an Updated/Revised CEDS and CEDS Checklist to EDA by September 30, 2014. The CEDS will have a 30 day public comment period and be approved by the Board.
2. Ensure the CEDS includes an Action/Implementation Plan, a Disaster Recovery Component and follows the CEDS Guidelines.
3. Ensure the rewrite of the District's CEDS includes input from all district members, partner agencies and organizations, economic development practitioners, higher education and general public.
4. Coordinate the production of the 2014-2019 SEUEDD CEDS with the state economic Development planning efforts and the other Utah EDD's that are also updating their CEDS documents

B. CEDS GOALS 1, 2, 3, 4: *Promote a diversified economic base; promote natural extractive resource industries; promote travel and tourism; expand the region's base infrastructure:*

1. Participate in the Eastern Utah Energy Development Coalition
 - a. Participate in the Coalition's meetings and strategy sessions
 - b. Participate in the process to develop an industrial transportation plan for eastern Utah's energy extraction industries
 - c. Provide demographic and other data as requested
 - d. Provide technical assistance for project funding applications
 - e. Coordinate information and planning activities with local, state and federal land management agencies.

C. CEDS GOAL #1: *Diversify the economic base*

1. Participate in the District Business Expansion and Retention Programs and the Revolving Loan Funds Program.
 - a. Serve on/participate with the various District BEAR committees
 - b. Support and promote the existing District business loan fund program and coordinate the services and resources offered by the loan fund program, the SBDC, the BEAR programs and the BTAC
2. Provide technical oversight to the Southeastern Utah Community Development Corporation (business focused 501c3).

D. CEDS GOAL #4: *Expand the region's base infrastructure*

1. Provide technical assistance to District communities to develop capital improvement lists and plans and to develop mature viable capital improvement projects.
2. Participate in Utah State Regional/Rural Broadband Planning project and facilitate the implementation/development of projects
3. Participate in the county and regional level infrastructure planning processes

E. CEDS GOAL 6: *Facilitate where possible, the development of an educated and skilled workforce*

3. SEUEDD staff will continue to serve on the Utah State University-Eastern Program Advisory Committee to participate in the implementation of the University's workforce development courses.
4. SEUEDD staff will participate in state and regional level workforce education planning activities

1. **CEDS GOAL #8** *Maintain the eligibility of the communities/entities within the district for EDA and other federal funding*
2. As requested, provide technical assistance for grant applications (federal and state)
3. As directed and as funding allows, SEUEDD staff and/or board members will attend EDA regional/or annual conferences, and other economic development conferences and trainings sponsored by the NADO, the state, or colleges/universities, etc.

Appendix A
Southeastern Utah Economic Development District - Statistical Overview

Population Estimates								
County	2008	2009	2010*	2011*	2012*	2013	% Chg 2010-2012	% Of State
Carbon	19,681	20,109	21,429	21,351	21,246	20,988	-1.2%	.072%
Emery	10,610	10,845	10,978	10,964	10,933	10,749	-1.7%	.030%
Grand	9,326	9,493	9,301	9,273	9,328	9,360	.03%	.032%
San Juan	15,206	15,643	14,814	14,807	14,965	14,973	.01%	.05%
District	54,983	55,752	56,522	56,395	56,472	56,070	-0.7%	1.9%
State of Utah	2,513,861	2,583,023	2,775,476	2,817,222	2,855,287	2,900,872	3.3%	

Source: U.S. Census Bureau – Population Estimates as of July 1, 2013

2013* Employment and Wage Data		
County	Unemployment Rate	Avg. Monthly Wage*
Carbon	5.7%	\$3,182
Emery	5.6%	\$3,481
Grand	7.6%	\$2,323
San Juan	9.5%	\$2,611
Utah State	3.9%	\$3,341

Source: Utah State Department of Workforce Services, Workforce Information

*3rd Quarter

ESTABLISHMENTS WITH EMPLOYEES						
	2008	2009	2010	2011	2012	2013
Carbon	678	664	653	649	649	670
Emery	266	269	265	255	259	247
Grand	545	542	541	532	538	548
San Juan	349	244	346	338	339	338

Source: Utah Department of Workforce Services, Unemployment Insurance Division-3rd Qtr. 2013

NON-FARM JOBS (up to June of 2013)									
		Goods Production (Mining, Constr, Mfg)	Service Production (Trade, Transport, Utilities)	Information (Finance, Real Estate)	Professional and Business Services	Education, Health & Social Services	Leisure & Hospitality	Other Services & Government	TOTAL JOBS
Carbon									
	2009								9577
	2010								9466
	2011								9257
	2012	1581	2265	348	720	1145	712	2569	9340
	2013	1445	7382	274	682	1154	755	2231	8827
Emery									
	2009								3697
	2010								3780
	2011								3637
	2012	763	967	147	105	73	285	1036	3376
	2013	913	931	147	103	78	285	1070	3520
Grand									
	2009								5518
	2010								5495
	2011								5617
	2012	415	999	205	206	322	2207	1182	5536
	2013	381	1027	207	206	293	2266	1140	5520
San Juan									
	2009								4118
	2010								4185
	2011								4200
	2012	761	363	67	211	556	672	1689	4319
	2013	790	370	67	85	633	564	1675	4184

Source: Department of Workforce Services (Categorized information for 2009 through 2011 is no longer available because the Department of Workforce Services changed the job classifications to match the new NAICS sectors)

Per Capita Income					
County	2007	2008	2009	2010	2011
Carbon	30,071	32,260	31,115	31,246	32,886
Emery	24,316	25,422	25,598	27,475	32,391
Grand	30,688	34,119	32,191	32,331	34,402
San Juan	19,280	20,034	20,941	21,786	22,325
Utah	32,761	34,025	31,778	32,121	33,509

Source: U.S. Bureau of Economic Analysis as provided by the Department of Workforce Services

Average Monthly Wage					
County	2008	2009	2010	2011	2014
Carbon	3,085	3,060	3,187	3,207	3,181
Emery	3,317	3,605	3,848	4,940	3,640
Grand	2,250	2,280	2,294	2,340	2,394
San Juan	2,409	2,515	2,635	2,658	2,708
Utah	3,121	3,171	3,236	3,304	3,387

Source: Department of Labor (Department of Workforce Services)

Gross Taxable Sales 2001-2006						
County	2007	2008	2009	2010	2011	2012
Carbon	4,140,158	4,234,320	3,957,305	3,417,862	3,569,669	4,089,314
Emery	1,884,083	1,787,274	1,599,773	1,616,275	1,671,179	1,832,749
Grand	1,961,047	2,129,019	2,195,964	1,933,913	2,000,177	2,154,751
San Juan	2,074,123	2,282,700	1,948,149	1,836,990	2,016,570	2,128,983

Source: Utah State Tax Commission-Annual Reports

APPENDIX B
Southeastern Utah Economic Development District
2013-2014 Economic & Community Development Completed Projects

Entity	Project Description	EDA Funding	CIB Funding	Local Funding	Other Public Funding	Other Private Funding	USDA
Carbon County	Complete river walk/bike trail		1,200,000	300,000			
Carbon County	Complete 1 st phase of ATV trail System		\$2,500,000	\$1,000,000		\$300,000	
Carbon County	Road development for oil and gas transportation facilities		20,000,000	\$3,000,000	1,000,000	2,000,000	
Carbon County	Development/upgrades of oil/gas transportation facilities					\$20,000,000	
USU-Eastern	Completed a workforce development center			\$200,000	\$1,300,000	\$50,000	
Grand/San Juan Co	Expand broadband in southern San Juan County					\$1,700,000	
Carbon Co	Airport runway construction		\$2,000,000	\$1,000,000	\$2,000,000		
SEUALG	Self Help Program provided purchase and rehabilitation services for home purchase					\$50,000	\$700,000
SEUALG	Rehabilitation/replacement of 15 units of single family housing				20,000		100,000
San Juan County	Housing rehab work on the Navajo Reservation				500,000	250,000	
Grand County	Removal of radioactive tailings (final year of ARRA funding)				17,000,000		
San Juan Water Conservancy	Dry Wash Reservoir expansion		\$1,500,000	\$500,000			
Carbon County	Ongoing 9-Mile Canyon road improvements		\$3,000,000	\$1,000,000			
Grand County	Expansion of Spanish Trail Horse Facility		\$2,500,000				
Monticello City	New Community Center		\$1,200,000				
Monticello City	Airport Improvements		\$600,000				
Helper City	Complete 1 st phase of city-wide sewer and water system upgrades. Repave streets and sidewalk/curb/gutter		\$5,000,000	\$500,000			