

# 2019 CDBG Annual Action

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## **Executive Summary (AP-05)**

Economic, community development, and housing conditions in Southeastern Utah changed very little during the last year. Three of the Region's counties continue to lose jobs in the resource extraction industries (mining, utilities, trade and transportation). While Grand County does have a more positive economy, most of the new jobs are in the lower paying tourism/hospitality/services sectors. The kind of growth Grand County has been experiencing continues to put stress on community facilities and affordable housing.

### **Rating and Ranking Criteria**

There has been a change in priorities for the Community Development Block Grant (CDBG) funds. Prior to this year, there has always been an emphasis on affordable housing for Southeastern Utah Association of Local Governments (SEUALG) Rating and Ranking criteria. Although there hasn't been a shift in which infrastructure would receive more points, there is a point reduction for housing projects. This makes the rating and ranking of projects more equitable for all projects.

### **SEUALG Allocation**

In the CDBG 2019 program year, SEUALG is expected to receive an increase in their allocation. In prior years, SEUALG has been allocated roughly \$498,000 per year. For the 2019 program year, there was a change in the State of Utah's Small Cities Program allocation methodology. The change in methodology resulted in more emphasis on percentage of statewide low- to moderate-income population (40% of funding), average poverty rate (35% of funding), pre-1980 housing (15% of funding), and pre-approved CDBG applicants (10% of funding). The result of the change in methodology is an increase in the expected SEUALG allocation of \$210,000. This brings the SEUALG total allocation to \$708,000.

### **SEUALG Single-Family Housing Rehabilitation Program**

In the CDBG 2018 program year, SEUALG's Single-Family Housing Rehabilitation program has received \$103,000 in addition to the set-aside of \$174,000 (total: \$277,000; \$213,000 Construction Funds; \$64,000 Administration). SEUALG Single-Family Housing Rehabilitation has completed 23 homes with this funding. With SEUALG Single-Family Housing Rehabilitation set-aside, the Agency typically funds a minimum of 14 homes per program year. With this increase, SEUALG was able to complete an additional 9 homes, bringing the total to 23 homes rehabilitated.

### **Housing**

While developing this action plan, SEUALG staff met regularly with the region's housing and service provider agencies and city/county planning officials. Housing needs and priorities in Carbon, Emery, and San Juan Counties have not changes over the last several years. Affordable housing in Grand County continues to be a very high priority as the low wages paid in the tourism/hospitality sectors along with the pressure of being a resort destination means there is a severe shortage of workforce and affordable housing. While housing costs in the other three counties is less of a problem, the quality of much of the market affordable housing is less that acceptable. In an effort to directly address these needs the SEUALG owner-occupied rehabilitation program renovates between 25 and 30 homes per year, throughout the region.

The identified housing needs across the entire Region continues to be:

1. Increase the number of affordable housing units for low to moderate income residents

2. Preserve existing affordable housing by rehabilitating owner occupied and rental units with an emphasis on energy efficiency
3. Develop “Workforce Housing,” both rental and owner-occupied, especially in Grand County
4. Renovate or replace existing pre-1976 and dilapidated mobile/manufactured housing units, both rental and owner-occupied
5. Develop housing for people with disabilities and other special needs, including supportive housing services and programs

### **General Community Development**

As part of the process to develop the Region’s capital improvements prioritization lists, SEUALG staff regularly meets with city and county entities to gather needs assessment information. While projects will be completed as funding becomes available, the overall community development needs and priorities are:

1. Culinary water projects
2. Sewer projects
3. Housing for low- to moderate-income and housing for area workforce
4. ADA and accessibility projects (i.e. special purpose sidewalk or scooter trails and public facilities access)
5. Public safety (fire protection), emergency, and general medical care
6. Road improvements curb & gutter, sidewalks, etc.
7. Recreation projects (parks, playground equipment, skate-parks, sports facilities, ball fields/courts, bike & hiking trails, etc.)
8. Construction or rehabilitation of facilities that provide services to “limited clientele” populations

### **Community Development Project**

For the funding year of 2018, Community Development Block Grant (CDBG) funds was used by Grand County to facilitate the development of 11 units of low to moderate income (LMI) housing in Grand County. CDBG funds will be used to install water, sewer and drainage improvements in the first phase of an affordable housing project known as Wingate Village. The Housing Authority of Southeastern Utah, Grand County's primary affordable housing developer, will build 11 affordable, single family dwellings for families under 80% AMI. Also, CDBG funding will be used to construct an awning and parking lot expansion for the Emery County Aging Program’s meals-on-wheels vehicles located at the Ferron Senior Center. The awning and parking lot expansion will benefit all the seniors of Emery County receiving meals from the senior centers because the Ferron Senior Center is where all the meals are prepared and dispersed via meals-on-wheels trucks.

For the funding year of 2019, CDBG funds will be used to conduct a water study for the Town of Bluff, ADA improvements to Moab City’s recreation center and art center, ADA improvements to Price City’s library, acquire fire department equipment for Wellington City, recreation facility improvements for Castle Dale City, ADA improvements to Huntington City’s park and rodeo grounds, and improvements to LMI housing for Carbon County Housing Authority.

## **2018 Projects**

Grand County: Install water, sewer and drainage improvements in the first phase of an affordable housing project known as Wingate Village.

SEUALG: Construct an awning and parking lot expansion for the Ferron Senior Center Meals-on-Wheels vehicles.

SEUALG: Rehabilitate 23 owner occupied homes

SEUALG: Manage the CDBG program for Region and update the Consolidated Plan

## **2019 Projects**

SEUALG: Rehabilitate a minimum of 14 owner occupied homes

SEUALG: Manage the CDBG program for Region and update the Consolidated Plan

Bluff Town: 50-year Water Study

Moab City: ADA Improvements

Price City: ADA Improvements

Wellington City: Fire Department Equipment

Castle Dale City: Recreation Facilities

Huntington City: ADA Improvements

Wellington City (Carbon Housing Authority): LMI Housing Improvements

# Outreach

## Consultation (AP-10)

While gathering information, SEUALG consulted with all 19 cities and towns and four counties that are located within the SEUALG Region throughout the year. They are as follows:

Carbon County	Elmo Town	Grand County
Price City	Huntington City	Castle Valley Town
Wellington City	Castle Dale City	Moab City
East Carbon City	Orangeville City	San Juan County
Helper City	Ferron City	Monticello City
Scotfield Town	Clawson Town	Blanding City
Emery County	Emery Town	Bluff Town
Cleveland Town	Green River City	

In addition to meeting with the cities/towns and counties, SEUALG also consulted with non-profits and other agencies in the Region throughout the year. They are as follows:

The Area Agency on Aging	SEUALG Community Services Programs	County Economic Development Offices
The Housing Authority of Carbon County	The Grand County Homeless Coordinating Committee (and Continuum of Care Committee)	Tri-Partite (CSBG) Advisory Board
Regional Planning Office (SEUALG)		Public safety agencies in all four counties
The Emery County Housing Authority	The Carbon/Emery Homeless Coordinating Committee (and Continuum of Care Committee)	The local offices of the Department of Workforce Services
The Housing Authority of Southeastern Utah		Carbon Addiction Reduction and Elimination (CARE) Coalition
Four Corners Community Behavioral Health	Balance of State Homeless Coordinating Committee	
San Juan County Behavioral Health Region	The Southeastern Utah Economic Development Region	Faith Based Coalition
		Future In Design (FIND)

The result of these consulting visits can be found in Appendix A. There is only one Consultation Form per county.

## **Citizen Participation (AP-12)**

The Southeastern Utah Association of Local Governments (SEUALG) held a public hearing on January 24, 2019 to solicit comments for the Community Development Block Grant Program. No one from the public attended the hearing. SEUALG will hold a 30-day comment period from February 4 to March 4. A public hearing will be held on March 4, 2019 to solicit comments from the public. The following notice was published on the Utah Public Notice Website:

*SOUTHEASTERN UTAH ASSOCIATION OF LOCAL GOVERNMENTS  
PUBLIC HEARING NOTICE*

*Southeastern Utah Association of Local Governments will hold a Public Hearing on March 4, 2019, 10:00 am in the SEUALG Board Room located at 375 S Carbon Ave, in Price, Utah 84501, to take comments on the 2019 Consolidated Plan Update/Action Plan which can be reviewed at <http://www.seualg.utah.gov>. Written public comments will also be accepted from February 4, 2019 - March 4, 2019. To comment, please contact Jade Powell: PO Box 1106, Price, UT 84501 or by email at [jpowell@seualg.utah.gov](mailto:jpowell@seualg.utah.gov).*

*In compliance with the Disability Act, individuals wishing to attend this meeting and who require special accommodations should contact Jade Powell at 435 613-0022 least five (5) working days prior to the meeting.*

There is rarely any one from the public in attendance at formal public hearings held during the consolidated planning/CDBG application process. In order to obtain as much public input as possible, SEUALG staff attended many of the public meetings and hearings held by the SEUALG's partner entities. These meetings include local planning and zoning board meetings, housing authority and community housing development organization board meetings, tri-partite board meetings (Community Services Block Grant), interagency coordinating council meetings, homeless and continuum of care meetings, economic development councils, as well as special programs such as the Regional Transportation Coordinating Council, etc. SEUALG staff presented information about the Consolidated Plan, CDBG Program, HOME (and housing rehabilitation) program, etc., and solicited input about the issues, needs, goals, and priorities to be identified in the Consolidated Plan.

## Expected Resources (AP-15)

<b>Annual Allocation</b>	\$708,000
<b>Program Income</b>	\$0
<b>Prior Years Resources</b>	\$0
<b>Total</b>	\$708,000

The SEUALG applies annually for funds for the administration and planning of the CDBG program and Consolidated Plan totally \$50,000. In addition to the administration and planning funds, SEUALG applies for, and has written in policy for a set-aside, funds for the Single-Family Housing Rehabilitation for a total of \$174,000 (\$134,000-Construction Funds, \$40,000-Administration). The remaining expected \$484,000 is open for the Southeast Region to apply for projects that are CDBG eligible.

In SEUALG's Rating and Ranking Criteria 10 a-d states that if a project is funded by other funding other than CDBG, then that project would receive more points. The criteria is determined based off the population size of the community. The higher the percentage of non-CDBG funds invested into a project, then the higher points the project will receive.

## Goals & Objectives (AP-20)

For the 2019 Program Year, SEUALG plans to fund eight projects in the Region. They are as follows; SEUALG Administration and Planning (\$50,000), SEUALG Single-Family Housing Rehabilitation (\$174,000, 14 housing units), Price City (ADA Project-\$37,889, benefitting a total of 1,127 people/575 LMI people), Bluff Town (Planning- \$96,800, benefitting a total of 258 people/141 LMI people), Huntington City (ADA Project- \$34,030, benefitting a total of 269 people/138 LMI people), Moab City (ADA Project- \$74,000, benefitting a total of 582 people/297 LMI people), Castle Dale City (Recreation Project- \$30,000, benefitting a total of 1,707 people/908 LMI people), Wellington City (Fire Department Equipment- \$87,792, benefitting a total of 1,520 people/795 LMI people) and Wellington City (Book Cliff Garden Housing - \$212,600, 20 housing units).

Goal Outcome Indicator	Quantity	Unit of Measurement
Public Facility or Infrastructure Activity other than low/moderate income housing benefit	3,123*	Persons Assisted
Public Facility or Infrastructure Activities for low/moderate income housing benefit	20	Households Assisted
Public service activities other than low/moderate income housing benefit		Persons Assisted
Public service activities for low/moderate income housing benefit		Households Assisted
Facade treatment/Business building rehabilitation	0	Businesses Assisted
Rental units constructed	0	Housing Unit
Rental units rehabilitated	0	Housing Unit
Homeowner housing added	0	Housing Unit
Homeowner housing rehabilitated	14	Housing Unit
Direct financial assistance to homebuyers	0	Households Assisted
Homelessness prevention (emergency rental assistance)	0	Persons Assisted
Businesses assisted (AOG's only)	0	Businesses Assisted
Other	0	Other

\*This is a total of the low- to moderate-income persons benefitting from CDBG funds.

## Affordable Housing (AP-55)

One year goals for the number of households supported through:	
Rental assistance	0
The production of new units	0
Rehab of existing units	14
Acquisition of existing units	0
<b>Total</b>	<b>14</b>

## **Allocation priorities (AP-25)**

The SEUALG Rating and Ranking Committee is comprised of two persons from each county. This person has been nominated to be on the committee from advisory of the SEUALG Governing Board. Of the two representation from the counties, one should be county-level and the other from city-level. This is to ensure the city and counties are represented.

Annually, the Rating and Ranking Committee updates the SEUALG CDBG Rating and Ranking Policies and scoring criteria (Appendix B) for the next program year. The Rating and Ranking Committee set the priority of the criteria for the next program year. This is done based off the results from the Community Assessment results (Appendix C). The SEUALG CDBG Rating and Ranking Policies and scoring criteria are always approved by the SEUALG Governing Board. The SEUALG CDBG Rating and Ranking Policies and scoring criteria can be found in the Utah Community Development Block Grant Application Policies and Procedures manual and on the SEUALG website ([seualg.utah.gov](http://seualg.utah.gov)).

The process for awarding CDBG funds to applicants after submission are as follows:

1. Applications are preliminarily rated and ranked by SEUALG Staff and State of Utah Staff.
2. Applications are rated and ranked by SEUALG Rating and Ranking Committee.
3. Final approval and awarding are made by the SEUALG Governing Board from the recommendations from the SEUALG and State of Utah Staff and SEUALG Rating and Ranking Committee.

## **Public Housing (AP-60)**

There are two Public Housing agencies located in the SEUALG Region. They are Carbon County Housing Authority and Emery County Housing Authority.

Carbon County has 121 units that are available for rental for low income persons and families. They are multi-family units that are in Wellington and two locations in Price. On an average, they are at 95-98% capacity with the units and only have about 2-5% vacancy rate. During the CDBG program year 2018, Carbon's public housing hasn't gone through any renovations in any of their units. For the CDBG program year 2019, Carbon County Housing Authority is applying for grant funds for the renovation and energy efficient upgrades to 80 units in Wellington.

Emery County has been making the transition from public housing to the Housing Choice Voucher programs. Emery County has been selling their multi-family housing units and concentrating their efforts in voucher programs.

## **Barriers to Affordable Housing (AP-75)**

Southeastern Utah region is so sparsely populated (3.23 people per square mile) that extraordinary land use, zoning, and construction requirements sometimes prohibit the development of affordable housing. Communities in Southeastern Utah have historically used a “pay as you go” system of financing infrastructure expansion (sewer, water, electric lines, natural gas lines, streets, and sidewalks/curb/gutter). In order to mitigate the costs of infrastructure development, new housing and commercial development is usually kept close to existing cities and towns. Because there is limited public transportation available, it’s vital that affordable housing be developed close to jobs, services, and schools. The result is that affordable housing projects must compete against well financed, private development for the same scarce land and public infrastructure access or be built several miles outside of town on large lot sizes because of zoning restrictions. These basic realities have the effect of increasing costs for development in general and affordable housing in particular.

Because of growth/development pressures associated with the tourism industry, some communities in Southeastern Utah have high infrastructure impact fees. Because of the scarce availability of land in the areas where growth is/has occurred, land costs also often present a barrier to affordable housing. Several communities in Southeastern Utah are trying to address some of these issues by adopting zoning ordinances that encourage the development of affordable housing (i.e. allowing for accessory dwellings, offering high-density bonuses for affordable housing, and relaxing some development requirements [sidewalk parkways, open areas, and landscaping regulations]).

Because of stagnant population growth, developers have not found it profitable to invest in the Region. Except for multi-family type housing units developed as second homes or as investment properties which are rented for tourist room sales and vacation housing, almost all the housing built in the last ten years has been single family units, constructed one unit at a time by the owner/occupant. A significant portion of those single-family units were manufactured homes which do not retain their value, are difficult to finance in the current market, and usually have higher maintenance and energy costs.

Finally, because much of the single-family housing in the region (including units available for rent) is well over 40 years old, poor housing conditions contribute to the lack of acceptable, affordable housing. Housing authorities in southeastern Utah report that often voucher clients end up turning their vouchers in because they cannot find a housing unit that meets the minimum habitability standards at the fair market rate.

## **Other Actions (AP-85)**

Southeastern Utah Association of Local Governments Single-Family Housing Rehabilitation Program rehabs a minimum of 14 homes in Southeastern Utah. In the past, the program has had policy in place that limits a project to getting a \$10,000 grant of CDBG funds. In the new program year, SEUALG Single-Family Housing Rehabilitation has increased the threshold of the \$10,000 grant to \$15,000. This was needed because of inflation in construction cost and the restrictions and limits on other funding sources, such as Olene Walker funding and USDA funding. With this increase, gaps of funding for projects to be completed should be closed.

# Appendix A

## Consultation Form

**CDBG Annual Action Plan**

1. AOG: Southeastern ALG Employee: Jade Powell

2. Name of Agency Consulted: Carbon County Date of Consultation: Ongoing

3. Agency/Group/Organization Type (**Check all that apply**)

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> Housing                                     | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities          | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                           | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                               | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publicly funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input checked="" type="checkbox"/> Other government-County          | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                       | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                       | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                       | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                              | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. What section of the Plan was addressed by Consultation? (**Check all that apply**)

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input checked="" type="checkbox"/> Economic Development       | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input type="checkbox"/> Lead-based Paint Strategy              | <input type="checkbox"/> Other:                                |  |

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2018, SEUALG consulted with Carbon County on various occasions. Many of the consulting meetings were informal or in a meeting setting.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

Carbon County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County, namely CDBG Single-Family Housing Rehabilitation. Other consulting meetings were to discuss possible CDBG projects located within the County. Some of those project ideas are; Carbon County's old senior center/Boys & Girls Club renovation, Carbon Senior Center vehicles, and Carbon County recreation/fairgrounds improvements.

In addition to consulting with Carbon County, the cities located within Carbon County. These consulting visits are very similar to the County's visits in regards to programs SEUALG offers and discussing possible CDBG projects. SEUALG staff assisted with the CDBG application for Price City and Wellington City's two application.

**CDBG Annual Action Plan**

1. AOG: Southeastern ALG Employee: Jade Powell

2. Name of Agency Consulted: Emery County Date of Consultation: Ongoing

3. Agency/Group/Organization Type (**Check all that apply**)

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> Housing                                     | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities          | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                           | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                               | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publicly funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input checked="" type="checkbox"/> Other government-County          | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                       | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                       | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                       | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                              | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. What section of the Plan was addressed by Consultation? (**Check all that apply**)

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input checked="" type="checkbox"/> Economic Development       | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input checked="" type="checkbox"/> Lead-based Paint Strategy   | <input type="checkbox"/> Other:                                |  |

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2018, SEUALG consulted with Emery County and the cities and towns located within the county on various occasions. Many of the consulting meetings were informal or in a meeting setting.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

Emery County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County, namely CDBG Single-Family Housing Rehabilitation. Other consulting meetings were to discuss possible CDBG projects located within the County.

In addition to consulting with Emery County, the cities located within Emery County. These consulting visits are very similar to the County's visits in regards to programs SEUALG offers and discussing possible CDBG projects. SEUALG Staff visited primarily with Castle Dale City and Huntington City to aid in the application of CDBG funds for; Castle Dale City-Sports Court, Huntington City- ADA Improvements at Parks and Rodeo Grounds.

**CDBG Annual Action Plan**

1. AOG: Southeastern ALG Employee: Jade Powell

2. Name of Agency Consulted: Grand County Date of Consultation: Ongoing

3. Agency/Group/Organization Type (**Check all that apply**)

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> Housing                                     | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities          | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                           | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                               | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publicly funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input checked="" type="checkbox"/> Other government-County          | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                       | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                       | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                       | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                              | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. What section of the Plan was addressed by Consultation? (**Check all that apply**)

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input checked="" type="checkbox"/> Economic Development       | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input checked="" type="checkbox"/> Lead-based Paint Strategy   | <input type="checkbox"/> Other:                                |  |

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2018, SEUALG consulted with Grand County and the cities and towns located within the county on various occasions. Many of the consulting meetings were informal or in a meeting setting.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

Grand County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County, namely CDBG Single-Family Housing Rehabilitation. Other consulting meetings were to discuss possible

CDBG projects located within the County. In PY2018, Grand County was awarded \$354,625 for the construction of infrastructure for LMI single-family housing located within Grand County.

In addition to consulting with Grand County, the cities located within Grand County. These consulting visits are very similar to the County's visits in regard to programs SEUALG offers and discussing possible CDBG projects. SEUALG Staff visited primarily with Moab City to give aid in the preparation of CDBG funds for ADA improvements throughout the city.

**CDBG Annual Action Plan**

1. AOG: Southeastern ALG Employee: Jade Powell

2. Name of Agency Consulted: San Juan County Date of Consultation: Ongoing

3. Agency/Group/Organization Type (**Check all that apply**)

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> Housing                                     | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities          | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                           | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                               | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publicly funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input checked="" type="checkbox"/> Other government-County          | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                       | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                       | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                       | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                              | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. What section of the Plan was addressed by Consultation? (**Check all that apply**)

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input checked="" type="checkbox"/> Economic Development       | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input checked="" type="checkbox"/> Lead-based Paint Strategy   | <input type="checkbox"/> Other:                                |  |

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2018, SEUALG consulted with San Juan County and the cities and towns located within the county on various occasions. Many of the consulting meetings were informal or in a meeting setting. Most meetings were held via telephone because of travel constraints.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

San Juan County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County, namely CDBG Single-Family Housing Rehabilitation. Other consulting meetings were to

discuss possible CDBG projects located within the County. In the last year, San Juan County has completed their CDBG project which was an elevator added to the County Courthouse.

In addition to consulting with San Juan County, the cities located within San Juan County were consulted. These consulting visits are very similar to the County's visits regarding programs SEUALG offers and discussing possible CDBG projects. SEUALG Staff visited primarily with Bluff Town to aid in the preparation of CDBG funds for a 50-year water assessment. Monticello also is being aided with the CDBG process for funds to improve a non-profit's community opened park.

## Appendix B

### SOUTHEASTERN UTAH ASSOCIATION OF LOCAL GOVERNMENTS CDBG RATING AND RANKING POLICIES 2019 PROGRAM YEAR

ALLOCATIONS POLICIES—the following set-asides are established for the 2019 funding year:

1. \$174,000 will be set-aside to fund the following Region-wide single-family housing rehabilitation programs operated by the Southeastern Utah Association of Local Governments: 1) \$134,000 to provide repairs to the homes of residents throughout the Region, either as a stand-alone project or in coordination with funds from the Olene Walker Loan Fund, Rural Development, or other sources. 2) \$40,000 for the operation of the Region's housing rehabilitation programs funded by CDBG, by providing loan underwriting services, development of scopes of work, contractor supervision, and housing rehabilitation-repair technical assistance directly to clients and to other entities or agencies providing services to low income persons. 3) Operate the lead-based paint evaluation program for the Region's housing rehabilitation activities, and other agencies that serve low-income clients with housing and rehabilitation services
2. \$50,000 will be set-aside to fund the Region-wide CDBG administration and consolidated planning activities operated by the Southeastern Utah Association of Local Governments: 1) Update of the Region's required Consolidated Plan. 2) Coordinate Consolidated Planning activities and efforts with the Region's economic development practitioners, chambers of commerce, travel councils, and the Southeastern Utah Economic Development Region Board and CEDS (Comprehensive Economic Development Strategy) Committee; 3) Coordinate Consolidated Planning activities and efforts with the Region's homeless coordinating committees, agencies providing services to person with disabilities, region housing authorities, and other non-profit and special service agencies that serve low-income clients. 4) Coordinate Consolidated Planning activities with the Region's Rural Transportation Planning Organization for the development and implementation of a mobility management system to provide access and mobility services to senior citizens, persons with disabilities, and low-income workers. 5) Provide technical assistance to the Region's CDBG applicants to ensure the successful completion of their applications. 6) Provide technical assistance to the Region's homeless and affordable housing committees, and other agencies that serve low-income residents, for program development and funding opportunities.
3. In compliance with the policies of the State of Utah CDBG Program, and to be eligible for funding, all applicants must have drawn down 50% of any prior year's CDBG funding prior to the Regional Review Committee's (RRC) rating and ranking meeting in March.
4. State of Utah has established the minimum amount of funding of \$30,000 per project and the maximum amount is limited by the annual allocation amount.
5. Applicants must provide written documentation of the availability and status of all other proposed funding at the time the application is submitted, including all sources of funding which are considered local contributions toward the project and its administration.
6. The Southeastern Utah Association of Local Governments (SEUALG) will provide assistance with the completion of the application. All applications for CDBG funds will be made and processed in accordance with the State of Utah and Federal regulations.
7. Official representatives of potential applicants MUST ATTEND ONE of the "How to Apply Workshops." Applicants that do not attend will not be considered for funding. Official representatives can be elected officials of the applicant entity or management level employees of the entity such as city/county managers or administrators, city/county recorders or clerks, or management staff from the entities' planning or community development department. Third party representation (engineers, architects, lower level entity staff, etc.) will be accepted only if written designation from the entity is provided at the start of the "How to Apply Workshop".
8. All applications will be scored by the Rating and Ranking Committee (RRC) based on the rating and ranking criteria approved

by the SEUALG Governing Board. SEUALG staff will make recommendations to the RRC on each application and then present the applications to the SEUALG Governing Board for final approval.

9. The SEUALG Governing Board has the final approval for projects. The SEUALG Board consists of one county commissioner/councilperson and one municipal elected official from each county. Membership on the SEUALG Board is determined by county level councils of governments at meetings held shortly after new elected officials take office.
10. The Rating and Ranking Committee will be composed of two recommended individuals from each county to represent the county and municipalities and will be on the Committee for two year terms. These recommendations will be from the SEUALG Governing Board. The Rating and Ranking Committee creates the Rating and Ranking Policies and Criteria to be approved by the SEUALG Governing Board.
11. Projects must be consistent with the Region's Consolidated Plan.
12. Public service providers, traditionally non-profit organizations, are allowed to apply for CDBG funds for capital improvements, and major equipment purchases. Examples are delivery trucks, construction, remodeling, and facility expansion. State of Utah policy prohibits the use of CDBG funds for operating and maintenance expenses. This includes paying administrative costs, salaries, etc. No more than 15% of the state's yearly allocation of funds may be expended for public service activities.
13. Applications on behalf of sub recipients (i.e. special service districts, non-profit organizations, etc.) are allowed. The applicant city or county must understand that even if they name the sub recipient as project manager the city or county is still responsible for the project's viability and program compliance. A subcontractor's agreement between the applicant entity and the sub recipient must accompany the application. A letter from the governing board of the sub recipient requesting the sponsorship of the project must accompany the application. The letter must be signed by the board person. To utilize CDBG funds for a public service, the service must be either a new service or a quantifiable increase in the level of existing services which has been provided by the applicant in the previous 12 months.
14. To qualify for ADA points a project must be an adaption to an existing facility or structure. New construction must be ADA compliant by law, so while these projects may meet a National Objective and qualify for CDBG funding, they will be rated and ranked as community development projects.
15. Project Maturity: Funding should be prioritized to those projects which are the most "mature". Maturity is defined as those situations where: 1) the applicant has assigned a qualified project manager; 2) has selected an engineer and/or architect; 3) proposed solution to problem is identified in the Scope of Work and ready to proceed immediately; 4) has completed architectural/engineering design (blueprints); and 5) identifies all funding sources and funding maturity status. Projects that are determined to not be sufficiently mature so as to be ready to proceed in a timely manner, may not be rated and ranked.
16. When an applicant submits more than one application, only the highest ranked application will be considered for funding unless all other applicants' projects have been funded.
17. Emergency projects may be considered by the RRC at any time during the year. Projects that are considered for emergency CDBG funding must still meet a national objective and regional goals set by the RRC. Projects may be considered an emergency if the following apply:
  - ❖ Funding through a normal CDBG funding cycle would create an unreasonable health and or safety risk to people or property.
18. In the event of a tie the following policies will be followed in order from 1 to 5:
  1. The project that has the highest percentage of LMI persons benefitting.
  2. The project with the most local leveraged funds.

3. The project with the most other leveraged funds.
  4. The largest geographical area benefitted.
  5. The project with the largest number of LMI beneficiaries.
19. In the event there is not enough money to fully fund the final ranked project the money will be awarded as follows:
1. The final ranked applicant will be given the opportunity to amend their project description to reflect the reduced funding. The project must still be viable, complete and earn the required points.
  2. If the final ranked project cannot be awarded partial funding, the highest ranked project will be given the opportunity to expand its project. This process will be followed until all the funded projects have received the opportunity to expand their projects and all the available CDBG funding has been awarded.
  3. If none of the applied-for projects can be awarded additional funding, the un-awarded funding will be allocated to the Region-wide single-family rehabilitation program.

2019 CDBG Application Scoring Criteria								Score
1	<b>Capacity to Carry Out Grant:</b> Grantee's Past History in Administering CDBG Grants.	<b>Excellent</b> : 5 points	<b>Very Good:</b> 4 points	<b>Good:</b> 3 points	<b>Average:</b> 2 point	<b>Below Average:</b> 1 point		
2	<b>Project Maturity:</b> Qualified Project Manager, Architect/Engineer has been selected, Well-Defined Scope of Work, Completed Architectural/Engineering Design, and Funding in Place. Possible 12 points	<b>Qualified Project Manager:</b> 1 point	<b>Architect/Engineer:</b> 1 point	<b>Well Defined Scope of Work:</b> 3 points	<b>Completed Architectural/Engineering Design</b> 3 points	<b>Funding in Place:</b> 4 points		
3	<b>Infrastructure Development/Improvements</b> Expansion of water/sewer or other community infrastructure such as fire stations, parks, community centers, etc. ADA compliance	<b>Water:</b> 7 points	<b>Sewer</b> 6 points	<b>ADA Compliance &amp; Accessibility</b> 5 points	<b>Fire, medical service facilities and/or equipment</b> 4 points	<b>Other Public Facilities</b> 3 points	<b>Streets &amp; Sidewalks</b> 2 points	<b>Recreation Facilities/ Planning</b> 1 point
4	<b>Improvement of LMI housing units:</b> Improvement of existing housing stock with rehabilitation, or new units constructed.	<b>&gt; 15 units</b> 7 points	<b>11-14 units</b> 6 points	<b>5-9 units</b> 5 points				
5	<b>Affordable Housing Plan:</b> City or County as adopted an Affordable Housing plan and the project implements specific items in plan.	<b>Yes</b> 2 points	<b>No</b> 0 points					
6	<b>Extent of Poverty:</b> If applicant properly documents the Percentage of Low Income (50%) and Very Low Income (30%) persons benefiting from the project, additional points will be given based on the following. % of total population of jurisdiction or project area who are low or very low income.	<b>20 % or more</b> 5 points	<b>15%-19%</b> 4 points	<b>10%-14%</b> 3 points				
7	<b>CDBG Funds Requested Per Capita:</b> CDBG funds requested divided by # of beneficiaries.	<b>\$1-100</b> 5 points	<b>\$101-200</b> 4 points	<b>\$201-400</b> 3 points	<b>\$401-800</b> 2 points	<b>≥ \$801</b> 1 point		
8	<b>LMI population:</b> Percent of residents considered LMI.	<b>&gt;76%</b> 4 points	<b>66%-75%</b> 3 points	<b>56%-65%</b> 2 points	<b>51%-55%</b> 1 point			

9	Project's overall impact for Region	County/Community Wide: 10 points	Site Specific or Targeted Population: 5 points						
10	Percentage of Non-CDBG Funds Invested in Total Project Cost								
10 a	Jurisdictions with a population of less than 500	>10% 5 points	7.1-10% 4 points	4.1-7% 3 points	1-4% 2 points	<1% 1 point			
10 b	Jurisdictions with a population of 501-1,000	>20% 5 points	15.1-20% 4 points	10.1-15% 3 points	5.1-10% 2 points	1-5% 1 point			
10 c	Jurisdictions with a population of 1,001-5,000	>30% 5 points	25.1-30% 4 points	20.1-25% 3 points	15.1-20% 2 points	1-15% 1 point			
10 d	Jurisdictions with a population greater than 5,000	>40% 5 points	35.1-40% 4 points	30.1-35% 3 points	25.1-30% 2 points	1-25% 1 point			
11	Applicant project was last funded.	Received a grant in the last funding cycle: 0 points	1 prior funding cycle: 2 points	2 prior funding cycles: 3 points	3 prior funding cycles: 4 points	4 or more funding cycles: 5 points			
12	Jurisdiction Property Tax Rate: The communities that maintain an already high tax burden, as compared to the tax ceiling set by set law, will be given higher points in this category.	> 50% 5 points	40% - 49% 4 points	30%-39% 3 points	20%-29% 2 points	10%-19% 1 points	< 10% 0 points		
Total Points								/65	

# Appendix C

## Action Plan Community Assessment

### 1. Community

Mark only one oval.

Carbon County

Blanding

Castle Dale

Castle Valley

Clawson

Cleveland

East Carbon

Elmo

Emery County

Emery Town

Ferron

Grand County

Green River

Helper

Huntington

Moab

Monticello

Orangeville

Price

San Juan County

Scotfield

Wellington

Bluff







Lack of role models

Adults not in touch with needs of youth

Stress

Depression

Alcohol/Drug use by youth

Alcohol/drug use in the family

Lack of opportunities to develop skills needs as adult

Violence

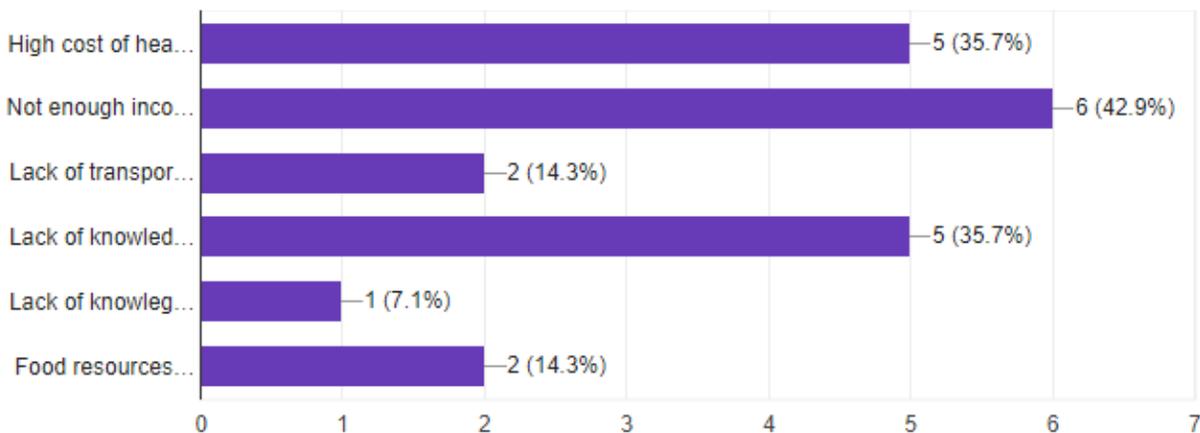
Powered by  
Google Forms

### Community Assessment Result

Score	Sewer Sytem	Culinary Water Storage	Culinary Water Source	Culinary Water Distribution System	Health Care	Roads	Road Maintenance	Recreation Facilities	Fire Department Facilities	Fire Department Equipment	Public Safety Facilities	Housing for Low- to Moderate-Income	Housing for Area Workforce	Services to Assist Homeless Individuals
1			1		1							1		3
2		1				2	1		1		1			2
3	3	1	1	1	1	1		1	3	1	1	1	4	2
4	1	1	2	2	5	2	3	2	2	2	1	1	3	2
5		2		1	4	1		3	1	1	3	2		1
6					1	1	2	2	1	2		1	3	
7		1				2	2	1	1	2	1	4	2	
8	2		1	2		1	1	2	1	1		1		1
9	1	1	1	2			1	1		1		1		1
10	1		1											
Average Score	6.0	5.0	5.6	6.3	4.2	4.8	5.7	5.8	4.5	5.9	4.4	5.8	4.7	3.6

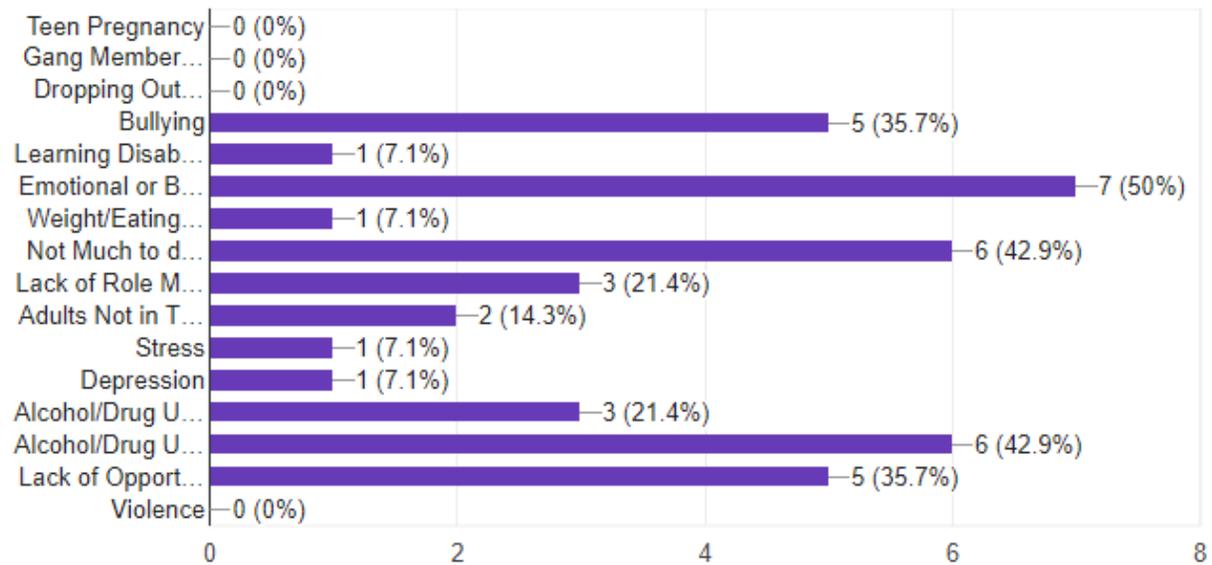
### What do you feel is the primary nutrition issues in your community?

14 responses



What do you feel are the primary youth issues in your community?  
 Check a maximum of 3.

14 responses



Are there unmet needs for childcare in the community?

