# CDBG Annual Action Plan for Southeastern Utah Association of Local Governments

For July 1 2021 - June 30 2022

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**Organization Name: Southeastern Utah Association of Local** 

**Governments** 

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### **Executive Summary**

Economic, community development, and housing conditions in Southeastern Utah changed very little during the last year. Three of the Region's counties continue to lose jobs in the resource extraction industries (mining, utilities, trade and transportation). While Grand County does have a more positive economy, most of the new jobs are in the lower paying tourism/hospitality/services sectors. The kind of growth Grand County has been experiencing continues to put stress on community facilities and affordable housing.

### **Rating and Ranking Criteria**

There has been no change in priorities for the Community Development Block Grant (CDBG) funds. For more information please see Appendix 2.

#### SEUALG Allocation

In the CDBG 2021 program year, For the 2020 program year, there was a change in the State of Utah's Small Cities Program allocation methodology. The change in methodology resulted in more emphasis on percentage of statewide low- to moderate-income population (40% of funding), average poverty rate (35% of funding), pre-1980 housing (15% of funding), and pre-approved CDBG applicants (10% of funding). The result of the change in methodology is an increase of \$210,000 in the expected SEUALG allocation bringing the SEUALG total allocation to \$708,000.

### **SEUALG Single-Family Housing Rehabilitation Program**

In the CDBG 2020 program year, SEUALG's Single-Family Housing Rehabilitation program has received \$187,000 (which included \$39,000 for program delivery, \$144,000 construction, \$4,000 lead based paint testing). This allowed the SEUALG to assist approximately 11 housing units, all consisting of 100% LMI.

#### Housing

While developing this action plan, SEUALG staff met regularly with the region's housing and service provider agencies and city/county planning officials. Housing needs and priorities in Carbon, Emery, and San Juan Counties have not changed over the last several years. Affordable housing in Grand County continues to be a very high priority as the low wages paid in the tourism/hospitality sectors along with the pressure of being a resort destination means there is a severe shortage of workforce and affordable housing. While housing costs in the other three counties is less of a problem, the quality of much of the market affordable housing is less than acceptable. In an effort to directly address these needs the SEUALG owner-occupied rehabilitation program renovates between 25 and 30 homes per year, throughout the region.

The identified housing needs across the entire Region continues to be:

1. Increase the number of affordable housing units for low to moderate income residents

- 2. Preserve existing affordable housing by rehabilitating owner occupied and rental units with an emphasis on energy efficiency
- 3. Develop "Workforce Housing," both rental and owner-occupied, especially in Grand County
- 4. Renovate or replace existing pre-1976 and dilapidated mobile/manufactured housing units, both rental and owner-occupied
- 5. Develop housing for people with disabilities and other special needs, including supportive housing services and programs

#### **General Community Development**

As part of the process to develop the Region's capital improvements prioritization lists, SEUALG staff regularly meets with city and county entities to gather needs assessment information. While projects will be completed as funding becomes available, the overall community development needs and priorities are:

- 1. Culinary water projects
- 2. Sewer projects
- 3. Housing for low- to moderate-income and housing for area workforce
- 4. ADA and accessibility projects (i.e. special purpose sidewalk or scooter trails and public facilities access)
- 5. Public safety (fire protection), emergency, and general medical care
- 6. Road improvements curb & gutter, sidewalks, etc.
- 7. Recreation projects (parks, playground equipment, skate-parks, sports facilities, ball fields/courts, bike & hiking trails, etc.)
- 8. Construction or rehabilitation of facilities that provide services to "limited clientele" populations

#### **Community Development Project**

For the funding year of 2019, Community Development Block Grant (CDBG) funds were awarded to applicants to perform the following types of projects; water study for the Town of Bluff, ADA improvements to Moab City's recreation center and art center, ADA improvements to Price City's library, acquire fire department equipment for Wellington City, recreation facility improvements for Castle Dale City, ADA improvements to Huntington City's park and rodeo grounds, and improvements to LMI housing for Carbon County Housing Authority.

#### **2021 CDBG Projects**

SEUALG: Rehabilitate a minimum of 14 owner occupied homes

SEUALG: Manage the CDBG program for Region and update the Consolidated Plan

Huntington City: Fire Department Equipment

Castle Dale: Fire Department Equipment

Helper: ADA sidewalks

Bluff: Recreation Center Development

### **2020 CDBG Projects**

SEUALG: Rehabilitate a minimum of 14 owner occupied homes

SEUALG: Manage the CDBG program for Region and update the Consolidated Plan

East Carbon City (Carbon Medical Service Association): Medical Facilities Improvements

Emery Town: Fire Department Equipment

Wellington City: Master Water Meters

Ferron City: Recreation Facilities Improvements

SEUALG (Southeastern Utah Community Development Corporation): Housing Land Acquisition

### **Outreach**

### Consultation

While gathering information, SEUALG consulted with all 19 cities and towns and four counties that are located within the SEUALG Region throughout the year. They are as follows:

**Carbon County** 

**Price City** 

Wellington City

East Carbon City

**Helper City** 

Scofield Town

**Emery County** 

**Cleveland Town** 

Elmo Town
Huntington City
Castle Dale City
Orangeville City
Ferron City
Clawson Town
Emery Town
Green River City
Grand County
Castle Valley Town
Moab City
San Juan County
Monticello City
Blanding City
Bluff Town
In addition to meeting with the cities/towns and counties, SEUALG also consulted with non-profits and other agencies in the Region throughout the year. They are as follows:
The Area Agency on Aging
The Housing Authority of Carbon County
Regional Planning Office (SEUALG)
The Emery County Housing Authority
The Housing Authority of Southeastern Utah
Four Corners Community Behavioral Health
San Juan County Behavioral Health Region
SEUALG Community Services Programs
The Grand County Homeless Coordinating Committee (and Continuum of Care Committee)
The Carbon/Emery Homeless Coordinating Committee (and Continuum of Care Committee)

Balance of State Homeless Coordinating Committee

The Southeastern Utah Economic Development Region

**County Economic Development Offices** 

Tripartite (CSBG) Advisory Board

Public safety agencies in all four counties

The local offices of the Department of Workforce Services

Carbon Addiction Reduction and Elimination (CARE) Coalition

**Faith Based Coalition** 

Future In Design (FIND)

### **Citizen Participation**

The Southeastern Utah Association of Local Governments (SEUALG) held a public hearing on January 12, 2021 to solicit comments for the Community Development Block Grant Program. No one from the public attended the hearing. SEUALG will hold a 30-day comment period from February 4, 2021 to March 6, 2020. A public hearing will be held on March 8, 2021 to solicit comments from the public. The following notice was published on the Utah Public Notice Website:

### (paste notice here)

There is rarely any attendance from the public at formal public hearings held during the consolidated planning/CDBG application process. In order to obtain as much public input as possible, SEUALG staff attended many of the public meetings and hearings held by the SEUALG's partner entities. These meetings include; local planning and zoning board meetings, housing authority and community housing development organization board meetings, tripartite board meetings (Community Services Block Grant), interagency coordinating council meetings, homeless and continuum of care meetings, economic development councils, as well as special programs such as the Regional Transportation Coordinating Council, etc. SEUALG staff presented information about the Consolidated Plan, CDBG Program, housing rehabilitation program, etc., and solicited input about the issues, needs, goals, and priorities to be identified in the Consolidated Plan.

### **Expected Resources**

Annual Allocation	\$801,860
Program Income	\$0
Prior Years	
Resources	\$312,240
Total	\$1,114,100

The SEUALG applies annually for funds for the administration and planning of the CDBG program and Consolidated Plan totaling \$50,000. In addition to the administration and planning funds, SEUALG applies for, and has written in policy for a set-aside, funds for the Single-Family Housing Rehabilitation for a total of \$187,000 (which included \$39,000 for program delivery, \$144,000 construction, \$4,000 lead based paint testing). This year the SEUALG also applied for a set aside in the amount of \$300,260 for updates and construction work to be done to the SEUALG parking facilities. The remaining expected \$252,677 is open for the southeastern Region to apply for projects that are CDBG eligible.

In SEUALG's Rating and Ranking Criteria 9 a-d states that if a project is funded by other funding other than CDBG, then that project would receive more points. The criteria is determined based on the population size of the community. The higher the percentage of non-CDBG funds invested into a project, then the higher points the project will receive.

COVID-19 Recovery Funding will come to the SEUALG. The SEUALG Executive Board will determine how the recovery funding will be allocated throughout the region in the areas that were affected by COVID-19.

### **Goals & Objectives**

For the 2021 program year, SEUALG plans to fund fire department equipment, ADA update projects, recreation facilities. include two tables. One showing overall goals and one showing only the goals/outputs which result from CDBG funded activities.

Goal Outcome Indicator	Quantity	Unit of Measurement
Public Facility or Infrastructure Activity other than low/moderate		
income housing benefit	4,636	Persons Assisted
Public Facility or Infrastructure Activities for low/moderate		
income housing benefit		Households Assisted
Public service activities other than low/moderate income housing		
benefit	4	Persons Assisted
Public service activities for low/moderate income housing benefit		Households Assisted
Facade treatment/Business building rehabilitation		Business
Rental units constructed		Household Housing Unit
Rental units rehabilitated		Household Housing Unit
Homeowner housing added		Household Housing Unit
Homeowner housing rehabilitated	30	Household Housing Unit
Direct financial assistance to homebuyers		Households Assisted
Homelessness prevention (Includes Short Term Rental Assistance)		Persons Assisted
Businesses assisted		Businesses Assisted
Jobs Created/retained		Jobs
Other		Other

One year goals for the number of households supported through:		
Rental assistance		
The production of new units		
Rehab of existing units	20	
Acquisition of existing units		
Total 20		

### **Allocation priorities**

The SEUALG Rating and Ranking Committee is composed of two persons from each county. This person has been nominated to be on the committee from advisory of the SEUALG Governing Board. Of the two representations from the counties, one should be county-level and the other from city-level. This is to ensure the city and counties are represented.

Annually, the Rating and Ranking Committee updates the SEUALG CDBG Rating and Ranking Policies and scoring criteria (Appendix B) for the next program year. The Rating and Ranking Committee set the priority of the criteria for the next program year. This is done based on the results from the Community Assessment results (Appendix C). The SEUALG CDBG Rating and Ranking Policies and scoring criteria are always approved by the SEUALG Governing Board. The SEUALG CDBG Rating and Ranking Policies and scoring criteria can be found in the Utah Community Development Block Grant Application Policies and Procedures manual and on the SEUALG website (seualg.utah.gov).

The process for awarding CDBG funds to applicants after submission are as follows:

- 1. Applications are preliminarily rated and ranked by SEUALG Staff and State of Utah Staff.
- 2. Applications are rated and ranked by SEUALG Rating and Ranking Committee.
- Final approval and awarding are made by the SEUALG Governing Board from the recommendations from the SEUALG and State of Utah Staff and SEUALG Rating and Ranking Committee.

### **Public Housing**

There are two Public Housing agencies located in the SEUALG Region. They are Carbon County Housing Authority and Emery County Housing Authority.

Carbon County has 121 units that are available for rental for low income persons and families. They are multi-family units that are in Wellington, Utah and two locations in Price, Utah. On average, they are at 95-98% capacity with the units and only have about 2-5% vacancy rate. For the CDBG program year 2019, Carbon County Housing Authority was awarded CDBG funds for the renovation and energy efficient upgrades to 80 units in Wellington, Utah.

Emery County has been making the transition from public housing to the Housing Choice Voucher programs. Emery County has been selling their multi-family housing units and concentrating their efforts in voucher programs.

### **Barriers to Affordable Housing**

The southeastern Utah region is so sparsely populated (3.23 people per square mile) that extraordinary land use, zoning, and construction requirements sometimes prohibit the development of affordable housing. Communities in southeastern Utah have historically used a "pay as you go" system of financing infrastructure expansion (sewer, water, electric lines, natural gas lines, streets, and sidewalks/curb/gutter). In order to mitigate the costs of infrastructure development, new housing and commercial development is usually kept close to existing cities and towns. Because there is limited public transportation available, it's vital that affordable housing be developed close to jobs, services, and schools. The result is that affordable housing projects must compete against well financed, private development for the same scarce land and public infrastructure access or be built several miles outside of town on large lot sizes because of zoning restrictions. These basic realities have the effect of increasing costs for development in general and affordable housing in particular.

Because of growth/development pressures associated with the tourism industry, some communities in southeastern Utah have high infrastructure impact fees. Because of the scarce availability of land in the areas where growth is/has occurred, land costs also often present a barrier to affordable housing. Several communities in southeastern Utah are trying to address some of these issues by adopting zoning ordinances that encourage the development of affordable housing (i.e. allowing for accessory dwellings, offering high-density bonuses for affordable housing, and relaxing some development requirements [sidewalk parkways, open areas, and landscaping regulations]).

Because of stagnant population growth, developers have not found it profitable to invest in the Region. Except for multi-family type housing units developed as second homes or as investment properties which are rented for tourist room sales and vacation housing, almost all the housing built in the last ten years has been single family units, constructed one unit at a time by the owner/occupant. A significant portion of those single-family units were manufactured homes which do not retain their value, are difficult to finance in the current market, and usually have higher maintenance and energy costs.

Finally, because much of the single-family housing in the region (including units available for rent) is well over 40 years old, poor housing conditions contribute to the lack of acceptable, affordable housing. Housing authorities in southeastern Utah report that often voucher clients end up turning their vouchers in because they cannot find a housing unit that meets the minimum habitability standards at the fair market rate.

### Other

Southeastern Utah Association of Local Governments Single-Family Housing Rehabilitation Program rehabs a minimum of 14 homes in Southeastern Utah. In the past, the program has had a policy in place that limits a project to getting a \$10,000 grant of CDBG funds. In Program Year 2019, SEUALG Single-Family Housing Rehabilitation has increased the threshold of the \$10,000 grant to \$15,000 grant. This was needed because of inflation in construction cost and the restrictions and limits on other funding sources, such as Olene Walker funding and USDA funding. With this increase, gaps of funding for projects to be completed should be closed.

<b>Appendix 1 Consultation F</b>	orm	
1. AOG: Southeastern ALG E	mployee: <u>Tristan</u>	
2. Name of Agency Consulted: _	Carbon County Date	e of Consultation: Ongoing
3. Agency/Group/Organization T	ype ( <b>Check all that apply</b> )	
Housing PHA Services-Persons with Disabilities Services-Homeless Health Agency Publically funded institution/System of Care*  X Other government-County Regional Organization Community Development	Services-Children Services-Elderly Persons Services-Persons with HIV/AIDS Services-Health Child Welfare Agency Other government- Federal Other government-Local Planning organization Private Sector	Services-Education Services-Employment Services-Victims of Domestic Violence Services-Fair Housing Civil Leaders Other government- State Grantee Department Business leaders Neighborhood
Financial Institution	Banking/Financing	Organization
<ul><li>Major Employer</li><li>*Organizations which may discharg</li></ul>	Foundation	Other:
health facilities, foster care and oth  4. What section of the Plan was	ner youth facilities, and corrections	s programs and institutions.
x Housing Needs Assessment Homeless Needs-Chronically homeless Homelessness Needs- Unaccompanied Youth HOPWA Strategy Lead-based Paint Strategy	x Public Housing Needs Homeless Needs- Families with Children Homelessness Strategy x Economic Development Other:	Market Analysis Homelessness Needs- Veterans Non-Homeless Special Needs x Anti-Poverty-Strategy
5. Briefly describe how the Agen		
Throughout PY2020, SEUALG consulting meetings were inform	•	various occasions. Many of the
6. What are the anticipated outc	comes of the consultation of are	eas for improved coordination?
Carbon County partners with the SI	EUALG to provide support and aut	horizations of SEUALG programs

implemented in the County. Other consulting meetings were to discuss possible CDBG projects located

within the County.

In addition to consulting with Carbon County, the cities located within Carbon County were consulted. These consulting visits are very similar to the County's visits in regards to programs SEUALG offers and discussing possible CDBG projects. SEUALG staff assisted with the CDBG application for Helper City medical sidewalks and planning for East Carbon City projects for the next program year.

### Appendix 1 Consultation Form

1. AOG: _Southeastern ALG _Employee: _Tristan					
2. Name of Agency Consulted: <u>Emery County</u> Date of Consultation: <u>Ongoing</u>					
3. A	Agency/Group/Organization <sup>-</sup>	Гуре ( <b>Checl</b>	call that apply)		
	Housing		Services-Children	Ser	vices-Education
	РНА		Services-Elderly Persons	Ser	vices-Employment
	Services-Persons with Disabilities		Services-Persons with HIV/AIDS		vices-Victims of mestic Violence
	Services-Homeless		Services-Health	Ser	vices-Fair Housing
	Health Agency		Child Welfare Agency	Civ	il Leaders
	Publically funded institution/System of Care*		Other government- Federal	Oth Sta	ner government- te
х	Other government-County		Other government-Local	Gra	antee Department
	Regional Organization		Planning organization	Bus	siness leaders
	Community Development Financial Institution		Private Sector Banking/Financing		ighborhood ganization
	Major Employer		Foundation	Otł	ner:
*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.					
4. What section of the Plan was addressed by Consultation? (Check all that apply)					
Х	Housing Needs Assessment	Х	Public Housing Needs		Market Analysis
	Homeless Needs-Chronically homeless		Homeless Needs-Families with Children	_	Homelessness Needs- Veterans
	Homelessness Needs-		Homelessness		Non-Homeless Special
	Unaccompanied Youth		Strategy		Needs

HOPWA Strategy	X Economic Development	X Anti-Poverty-Strategy
X Lead-based Paint Strategy	Other:	_

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2020, SEUALG consulted with Emery County and the cities and towns located within the county on various occasions. Many of the consulting meetings were informal or in a meeting setting.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

Emery County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County, namely CDBG Single-Family Housing Rehabilitation. Other consulting meetings were to discuss possible CDBG projects located within the County.

In addition to consulting with Emery County, the cities located within Emery County were consulted. These consulting visits are very similar to the County's visits in regards to programs SEUALG offers and discussing possible CDBG projects. SEUALG Staff visited primarily with the Castle Dale City Ghost Road Project, Huntington fire department equipment acquisition.

### **CDBG Annual Action Plan**

1. AOG: _Southeastern ALG Employee: _Tristan Garvin_				
2.	Name of Agency Consulted: <u>Gran</u>	d County Date of Co	onsultation: Ongoing	
3.	Agency/Group/Organization Type ( <b>Ch</b>	eck all that apply)		
	Housing	Services-Children	Services-Education	
	PHA	Services-Elderly Persons	Services-Employment	
	Services-Persons with Disabilities	Services-Persons with HIV/AIDS	Services-Victims of Domestic Violence	
	Services-Homeless	 Services-Health	 Services-Fair Housing	
	Health Agency	Child Welfare Agency	Civil Leaders	
	Publicly funded institution/System of Care*	Other government-Federal	Other government-State	
X	Other government-County	Other government-Local	Grantee Department	
	Regional Organization	— Planning organization	Business leaders	
	Community Development Financial Institution	Private Sector Banking/Financing	Neighborhood Organization	
	Major Employer	 Foundation	Other:	
*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.				
4. What section of the Plan was addressed by Consultation? (Check all that apply)				
X	Housing Needs Assessment	X Public Housing Needs	Market Analysis	
	Homeless Needs-Chronically	Homeless Needs-Families	Homelessness Needs-	
	homeless	with Children	Veterans	
	Homelessness Needs-	— Homelessness	Non-Homeless Special	
	Unaccompanied Youth	Strategy	Needs	

HOPWA Strategy	X Economic Development	X Anti-Poverty-Strategy
X Lead-based Paint Strategy	Other:	

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2020, SEUALG consulted with Grand County and the cities and towns located within the county on various occasions. Many of the consulting meetings were informal or in a meeting setting.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

Grand County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County

In addition to consulting with Grand County, the cities located within Grand County were consulted. These consulting visits are very similar to the County's visits in regard to programs SEUALG offers and discussing possible CDBG projects. SEUALG Staff visited primarily with the Bluff Town.

### **CDBG Annual Action Plan**

1. AOG: _Southeastern ALG	Employee:Trista	an Garvin
2. Name of Agency Consulted: San Jua	an County Date of	Consultation: Ongoing
3. Agency/Group/Organization Type (Chec	ck all that apply)	
Housing	Services-Children	Services-Education
PHA	Services-Elderly Persons	
Services-Persons with Disabilities	Services-Persons with HIV/AIDS	Services-Victims of Domestic Violence
Services-Homeless	Services-Health	
Health Agency	Child Welfare Agency	 Civil Leaders
Publicly funded institution/System of Care*	Other government-Federal	Other government-State
X Other government-County	Other government-Local	Grantee Department
Regional Organization	Planning organization	Business leaders
Community Development Financial Institution	Private Sector  Banking/Financing	 Neighborhood Organization
Major Employer	Foundation _	Other:
*Organizations which may discharge personal health facilities, foster care and other you		
4. What section of the Plan was addressed	d by Consultation? (Check all tha	at apply)
X Housing Needs Assessment X	Public Housing Needs	Market Analysis
Homeless Needs-Chronically homeless	Homeless Needs-Families with Children	Homelessness Needs- Veterans
Homelessness Needs- Unaccompanied Youth	Homelessness Strategy	Non-Homeless Special Needs

HOPWA Strategy	X Economic Development	X Anti-Poverty-Strategy
X Lead-based Paint Strategy	Other:	

5. Briefly describe how the Agency/Group/Organization was consulted?

Throughout PY2020, SEUALG consulted with San Juan County and the cities and towns located within the county on various occasions. Many of the consulting meetings were informal or in a meeting setting. Most meetings were held virtually because of travel constraints.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

San Juan County is partnering with SEUALG to provide support and authorizations of SEUALG programs to be implemented in the County, namely CDBG Single-Family Housing Rehabilitation. Other consulting meetings were to discuss possible CDBG projects located within the County.

In addition to consulting with San Juan County, the cities located within San Juan County were consulted. These consulting visits are very similar to the County's visits regarding programs SEUALG offers and discussing possible CDBG projects.

### **Appendix 2 Allocation Policies and Procedures**

#### **CDBG RATING AND RANKING POLICIES**

#### **PROGRAM YEAR 2021**

ALLOCATIONS POLICIES—the following set-asides are established for the 2021 funding year:

- 1. \$174,000 will be set-aside to fund the following region-wide single-family housing rehabilitation programs operated by the Southeastern Utah Association of Local Governments: 1) \$134,000 to provide repairs to the homes of residents throughout the Region, either as a stand-alone project or in coordination with funds from the Olene Walker Loan Fund, Rural Development, or other sources. 2) \$40,000 for the operation of the Region's housing rehabilitation programs funded by CDBG, by providing loan underwriting services, development of scopes of work, contractor supervision, and housing rehabilitation-repair technical assistance directly to clients and to other entities or agencies providing services to low income persons. 3) Operate the lead-based paint evaluation program for the Region's housing rehabilitation activities, and other agencies that serve low-income clients with housing and rehabilitation services.
- 2. \$50,000 will be set-aside to fund the region-wide CDBG administration and consolidated planning activities operated by the Southeastern Utah Association of Local Governments: 1) Update of the Region's required Consolidated Plan. 2) Coordinate Consolidated Planning activities and efforts with the Region's economic development practitioners, chambers of commerce, travel councils, and the Southeastern Utah Economic Development Region Board and CEDS (Comprehensive Economic Development Strategy) Committee; 3) Coordinate Consolidated Planning activities and efforts with the Region's homeless coordinating committees, agencies providing services to person with disabilities, region housing authorities, and other non-profit and special service agencies that serve low-income clients. 4) Coordinate Consolidated Planning activities with the Region's Rural Transportation Planning Organization for the development and implementation of a mobility management system to provide access and mobility services to senior citizens, persons with disabilities, and low-income workers. 5) Provide technical assistance to the Region's CDBG applicants to ensure the successful completion of their applications. 6) Provide technical assistance to the Region's homeless and affordable housing committees, and other agencies that serve low-income residents, for program development and funding opportunities.
- 3. \$300,260 will be set-aside to fund the following project for the Southeastern Utah Association of Local Governments: 1 for the costs of removing existing walkways to add additional parking spaces for the Agency on the west side. 2) for the costs associated with resurfacing the existing parking lot for the

food bank, and developing the lot outside of the foodbank for resurfacing the parking lot and adding a drainage channel.

- 4. In compliance with the policies of the State of Utah CDBG Program, and to be eligible for funding, all applicants must have drawn down 50% of any prior year's CDBG funding prior to the Regional Review Committee's (RRC) rating and ranking meeting in March.
- 5. State of Utah has established the minimum amount of funding of \$30,000 per project and the maximum amount is limited by the annual allocation amount.
- 6. Applicants must provide written documentation of the availability and status of all other proposed funding at the time the application is submitted, including all sources of funding which are considered local contributions toward the project and its administration.
- 7. The Southeastern Utah Association of Local Governments (SEUALG) will aid with the completion of the application. All applications for CDBG funds will be made and processed in accordance with the State of Utah and Federal regulations.
- 8. Official representatives of potential applicants MUST ATTEND ONE of the "How to Apply Workshops." Applicants that do not attend will not be considered for funding. Official representatives can be elected officials of the applicant entity or management level employees of the entity such as city/county managers or administrators, city/county recorders or clerks, or management staff from the entities' planning or community development department. Third party representation (engineers, architects, lower level entity staff, etc.) will be accepted only if written designation from the entity is provided at the start of the "How to Apply Workshop".
- 9. All applications will be scored by the Rating and Ranking Committee (RRC) based on the rating and ranking criteria approved by the SEUALG Governing Board. SEUALG staff will make recommendations to the RRC on each application and then present the applications to the SEUALG Governing Board for final approval.
- 10. The SEUALG Governing Board has the final approval for projects. The SEUALG Board consists of one county commissioner/councilperson and one municipal elected official from each county. Membership on the SEUALG Board is determined by county level councils of governments at meetings held shortly after new elected officials take office.
- 11. The Rating and Ranking Committee will be composed of two recommended individuals from each county to represent the county and municipalities and will be on the Committee for two-year terms. These recommendations will be from the SEUALG Governing Board. The Rating and Ranking Committee creates the Rating and Ranking Policies and Criteria to be approved by the SEUALG Governing Board.
- 12. Projects must be consistent with the Region's Consolidated Plan.

- 13. Public service providers, traditionally non-profit organizations, are allowed to apply for CDBG funds for capital improvements, and major equipment purchases. Examples are delivery trucks, construction, remodeling, and facility expansion. State of Utah policy prohibits the use of CDBG funds for operating and maintenance expenses. This includes paying administrative costs, salaries, etc. No more than 15% of the state's yearly allocation of funds may be expended for public service activities.
- 14. Applications on behalf of sub recipients (i.e. special service districts, non-profit organizations, etc.) are allowed. The applicant city or county must understand that even if they name the sub recipient as project manager the city or county is still responsible for the project's viability and program compliance. A subcontractor's agreement between the applicant entity and the sub recipient must accompany the application. A letter from the governing board of the sub recipient requesting the sponsorship of the project must accompany the application. The letter must be signed by the board person. To utilize CDBG funds for a public service, the service must be either a new service or a quantifiable increase in the level of existing services which has been provided by the applicant in the previous 12 months.
- 15. To qualify for ADA points a project must be an adaptation to an existing facility or structure. New construction must be ADA compliant by law, so while these projects may meet a National Objective and qualify for CDBG funding, they will be rated and ranked as community development projects.
- 16. Project Maturity: Funding should be prioritized to those projects which are the most "mature". Maturity is defined as those situations where: 1) the applicant has assigned a qualified project manager; 2) has selected an engineer and/or architect; 3) proposed solution to problem is identified in the Scope of Work and ready to proceed immediately; 4) has completed architectural/engineering design (blueprints); and 5) identifies all funding sources and funding maturity status. Projects that are determined to not be sufficiently mature to be ready to proceed in a timely manner, may not be rated and ranked.
- 17. When an applicant submits more than one application, only the highest ranked application will be considered for funding unless all other applicants' projects have been funded.
- 18. Emergency projects may be considered by the RRC at any time during the year. Projects that are considered for emergency CDBG funding must still meet a national objective and regional goals set by the RRC. Projects may be considered an emergency if the following apply:
- Funding through a normal CDBG funding cycle would create an unreasonable health and or safety risk to people or property.

If an applicant deems it necessary to apply for emergency funding, they must contact the Southeastern Utah Association of Local Governments promptly to discuss the details of the project and the state required application procedure and the RRC criteria. Emergency funds are limited on a statewide basis and will need approval from the State CDBG Policy Board. The amount of emergency funds awarded will be subtracted from the top of Region's next yearly allocation.

- 19. In the event of a tie the following policies will be followed in order from 1 to 5:
- 1. The project that has the highest percentage of LMI persons benefiting.
- 2. The project with the most local leveraged funds.
- 3. The project with the most other leveraged funds.
- 4. The largest geographical area benefitted.
- 5. The project with the largest number of LMI beneficiaries.
- 20. In the event there is not enough money to fully fund the final ranked project the money will be awarded as follows:
- 1. The final ranked applicant will be given the opportunity to amend their project description to reflect the reduced funding. The project must still be viable, complete and earn the required points.
- 2. If the final ranked project cannot be awarded partial funding, the highest ranked project will be given the opportunity to expand its project. This process will be followed until all the funded projects have received the opportunity to expand their projects and all the available CDBG funding has been awarded.
- 3. If none of the applied-for projects can be awarded additional funding, the un-awarded funding will be allocated to the Region-wide single-family rehabilitation program.
- 21. To ensure all requirements and time constraints for the CDBG application deadline of January 31 are met, applicants must have a project consultation meeting with SEUALG CDBG staff prior to December 15. Those applicants that do not consult with SEUALG CDBG staff prior to December 15 will not be eligible to apply for CDBG funding.

#### Definitions by Criteria Number:

- 1. Capacity to Carry Out Grant (5 points possible): Grantee's history in administering CDBG grants. In the case that this is a grantee's first CDBG grant, 2.5 points will be given. The State of Utah CDBG Staff determines this score by the following:
- a. Applicant's capacity to administer grant: project manager consistency (1 point)
- b. Documentation/communication (1 point)
- c. Project completed in contract period (1 point)

- d. Compliance with regulations/laws (2 points)
- 2. Project Maturity (12 points possible): A qualified project manager has been selected, meaning the project manager is an employee or elected official that will be with the applicant or sub-recipient entity to oversee the grant until closeout; an architect or engineer has been selected and is working with applicant; applicant has a well-defined scope of work illustrating the problem and solution of the project including demographics, data, address of project, work to be performed, etc.; completed architectural/engineering design (blueprints) are completed and submitted; funding in place meaning all other forms of funding is secured/committed and supporting documents are attached with the application.
- 3. A. Public Facility Development/Improvements (7 points possible): Development and improvements of water/sewer or other community infrastructure such as ADA improvements, fire stations/medical service facilities and equipment, parks, community centers, streets and sidewalks, storm water drainage, etc. All activities must be eligible HUD matrix codes.

-OR-

B. Improvement of LMI Housing (5 points possible): Improvement of existing housing stock with rehabilitation. This includes but is not limited to; energy-efficiency improvements, infrastructure, ADA accessibility, rehabilitating an existing building to become LMI housing.

-OR-

- C. Development of LMI Housing (7 points possible): Development of new housing that is to benefit low-to moderate-income families and individuals. This includes but is not limited to; infrastructure, property acquisition for housing project, construction.
- 4. Affordable Housing Plan (2 points possible): City or county has adopted an affordable housing plan and the project implements items addressed in the plan. Those projects that do not implement items in plan will receive 0 points.
- 5. Extent of Poverty (5 points possible): Extent of extremely low- to very low- income (0-50% AMI) households or beneficiaries in a project area divided by total households or population of a project area.
- 6. CDBG Funds Requested per Capita (5 points possible): Total CDBG funding divided by total project beneficiaries.
- 7. LMI Project Beneficiaries (4 points possible): Percentage of project beneficiaries that are low- to moderate-income (LMI).
- 8. Project Overall Impact (10 points possible): The area in which the beneficiaries are located. Those projects impacting the community/county as a whole will receive more points than those projects that are site specific or targeting a population.

- 9. Percentage of Non-CDBG Funds Invested in Total Project Cost (5 points possible): Total non-CDBG funds divided by the total project cost. Points will then be given in relation to the jurisdiction's population size (9 a-d).
- 10. Applicant Last Funded (5 points possible): Points are given to those applicants based on when they last received CDBG funding.
- 11. Jurisdiction Property Tax Rate (5 points possible): The communities/counties that maintain an already high tax burden, as compared to the tax ceiling set by set law (municipalities .007 per dollar [Utah Code 10.6.133]; counties .0032 or .0036 per dollar [Utah Code 59.2.908]), will be given higher points in this category.
- 12. Capital Improvement Plan (1 point possible): To promote proactive planning, points will be given to those applicants that have the project listed on a local capital improvement plan with an associated budget. A copy of the capital improvement plan must be submitted with the application in order to receive the points.
- 13. Civil Rights Compliance (2 points possible): Applicant is in compliance with federal laws and regulations related to civil rights. One point will be awarded if the applicant has completed the "ADA Checklist for Readily Achievable Barrier Removal" form. One point will be awarded is the applicant has adopted all the following policies: Grievance Procedure under the Americans with Disabilities Act, Section 504 and ADA Effective Communication Policy, Language Access Plan, and Section 504 and ADA Reasonable Accommodation Policy (Forms available from SEUALG).

		20	20 CDBG App	lication Scoring	Criteria				Score
	Capacity to Carry Out Excellent Very Good Good Average Below Average								
1	Grant	5 points	4 points	3 points	2 points	1 point			
2	Project Maturity	Project Manager	Architect or Engineer	Scope of Work		rchitectural or ing Design	Funding in Place		
		1 point	1 point	3 points 4 points		pints	3 points		
3 a	Public Facility Development/Improvements	Water & Sewer 7 points	ADA Compliance 6 points		ervice Facilities quipment	Other Public Facilities 4 points	Streets & Sidewalks 3 points	Recreation Facilities or Planning	
	OR		o pomis	7 5	, m	4 points	5 points	2 points	
3 b	Improvement of LMI Housing	>15 units 5 points	10-14 units 4 points	5-9 units 3 points					
	OR								
3 с	Development of LMI Housing	>15 units 7 points	10-14 units 6 points	5-9 units 5 points					
4	Affordable Housing Plan	Yes 2 points	No 0 points						
	Extent of Poverty in Project	>20%	15%-19%	10%-14%					
5	Area	5 points	4 points	3 points					
_	CDBG Funds Requested	\$1-100	\$101-200	\$201-400	\$401-800	≥ \$801			
6	per Capita	5 points	4 points	3 points	2 points	l point			
-	73.57 D	>76%	66%-75%	56%-65%	51%-55%				
7	LMI Project Beneficiaries	4 points	3 points	2 points	1 point				
_	n	County/Com	munity Wide		or Targeted lation				
8	Project's Overall Impact	10 pc	oints	5 pc					
9	Percentage of Non-CDBG Funds Invested in Total Project Cost								
	Jurisdictions with a	>10%	7.1-10%	4.1-7%	1-4%	<1%			
9a	population of less than 500	5 points	4 points	3 points	2 points	1 point			
9b	Jurisdictions with a	>20%	15.1-20%	10.1-15%	5.1-10%	1-5%			
90	population of 501-1,000	5 points	4 points	3 points	2 points	1 point			
0.	Jurisdictions with a	>30%	25.1-30%	20.1-25%	15.1-20%	1-15%			
9c	population of 1,001- 5,000	5 points	4 points	3 points	2 points	1 point			
9d	Jurisdictions with a population of greater than	>40%	35.1-40%	30.1-35%	25.1-30%	1-25%			
	5,000	5 points	4 points	3 points	2 points	1 point			
10	Applicant Last Funded	Last Funded PY2014 or earlier	Last Funded PY2016	Last Funded PY2017	Last Funded PY2018	Last Funded PY2019			
		5 points	4 points	3 points	2 points	0 points			
11	Jurisdiction Property Tax Rate	>50% 5 points	40-49% 4 points	30-39% 3 points	20-29% 2 points	10-19% 1 point	<10% 0 points		
		Yes	No						
12	Capital Improvement Plan	l point	0 points						
13	Civil Rights Compliance	Fully Compliant	Completed ADA Checklist						
		1 point	1 point						1

### **Appendix 3 Community Assessment Survey**

### **Infrastructure/Services Current Need Survey**

The following questions are to discover what the needs of your community are currently. Please select a number 1 - 5 with 1 being a low priority for the county/community (i.e. good condition) and 5 being a high priority for the county/community (i.e. needs repair/replacement).

Sewer System				
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Culinary Water Storage	•			
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Culinary Water Source				
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Culinary Water Distrib	ution System			
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High

### **Health Care**

Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Roads and Road Maint	enance			
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Recreation Facilities				
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Fire Department Facilit	ties and Fauinment			
	=			
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High
Public Safety Facilities	(i.e. police, sheriff, EMS	)		
Mark only one oval.				
0	0	0	0	0
1	2	3	4	5
Low				High

### **Services to Assist Homeless Individuals** Mark only one oval. Low High Housing for Low to Moderate Income (persons below 80% area median income) Mark only one oval. Low High What are the barriers for AFFORDABLE HOUSING in your community? (short answer) Housing for Area Workforce (persons above 80% area median income) Mark only one oval. Low High What are the barriers for WORKFORCE HOUSING in your community?

(short answer)

### **Infrastructure/Services Current Need Survey RESULTS**

Sewer System	Culinary Water Storage	Culinary Water Source	Culinary Water Distribut ion System	Health Care	Roads and Road Maintenance	Recreation Facilities	Fire Dept Facilities and Equip	Public Safety Facilities		Housing for LMI	Housing for Area Workforce
4	2	1	2	2	1	1	1	4	5	2	2
1	0	2	2	4	2	4	6	10	6	2	0
4	9	12	18	12	15	18	9	6	9	15	12
2	20	16	4	12	8	12	28	8	12	8	16
4	20	25	25	20	30	10	5	10	5	25	25
3.1	3.4	3.7	3.4	3.3	3.7	3.1	3.3	2.5	2.5	3.5	3.7

What are the barriers for AFFORDABLE HOUSING in your community?

- Recent run up in housing prices. Condition of existing affordable housing stock.
- We are a town of less than 350 people on 5 acre minimum lot sizes and no commercial zoning, our lots are more affordable on average that the surrounding areas.
- Older homes are priced very high
- Affordable housing is not an issue here. We have apartments & trailers with low rent opportunities. Plus, if anyone needs extra help, there are programs they can utilize.
- Total lack of affordable housing, both public and private.
- Available supply
- Low housing stock. We need builders to increase the housing stock to provide a range of options.
- Developers providing new starter homes.
- We are currently landlocked and need to have some new development occur.
- Currently there is enough affordable housing.
- land
- I don't think that is a problem for now.
- Funding, capacity to assist, infrastructure
- Yes
- Finding contractors to build affordable housing

What are the barriers for WORKFORCE HOUSING in your community?

- Available quantity.
- There is no commercial zoning in Castle Valley so there are mostly retired people.
- Not a lot of growth
- There is limited housing in Ferron and developing new subdivisions can be limited because of water.
- Available Supply
- Some of the problems stem from the shift in energy demand that is being driven by political forces.
- Shortage of home builders.
- Lack of quality housing
- None
- no avalible housing
- Not enough rentals, no homes for sale
- Limited building grounds
- Finding contractors to build workforce housing